



# Citizens' audit of the union report u/s 21(4)

The Scheduled Castes and the Scheduled Tribes (Prevention of Atrocities) Act, 1989

## Implementation Status

*for the calendar year 2021*

The Constitution Club, New Delhi.  
14 October 2023



**Citizens' Vigilance and Monitoring Committee**



◆ CP: Contingency plan ◆ DAF: Dr Ambedkar Foundation ◆ DSC: Designated special court ◆ ESC: Exclusive special court ◆ ESPP: Exclusive special public prosecutor ◆ NCRB: National Crime Records Bureau ◆ PC: The Scheduled Castes and the Scheduled Tribes Protection cell  
◆ PR: Periodic Report ◆ SAR: State annual report ◆ SER: Socioeconomic rehabilitation ◆ SNO: State Nodal Officer ◆ SPP: Special public prosecutor

Compliant Partially Compliant No data or not applicable  
Non-Compliant Subpar Compliance



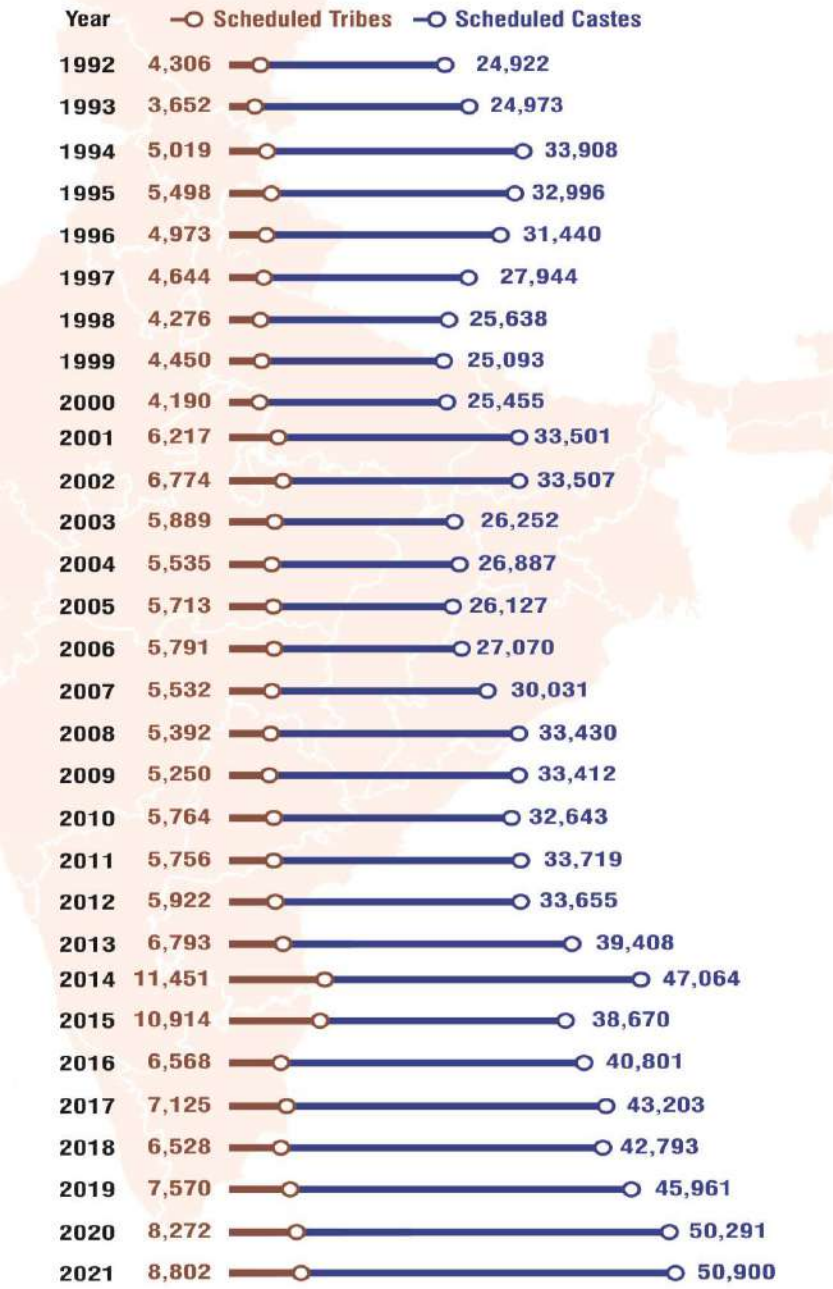
# 2021 Milestones

- Crossed **10 lakh** recorded atrocities against SCs.
- Three consecutive years of over **1,000 murders**.
- First year with over **5,000 rapes**.
- Bounce back after pandemic.

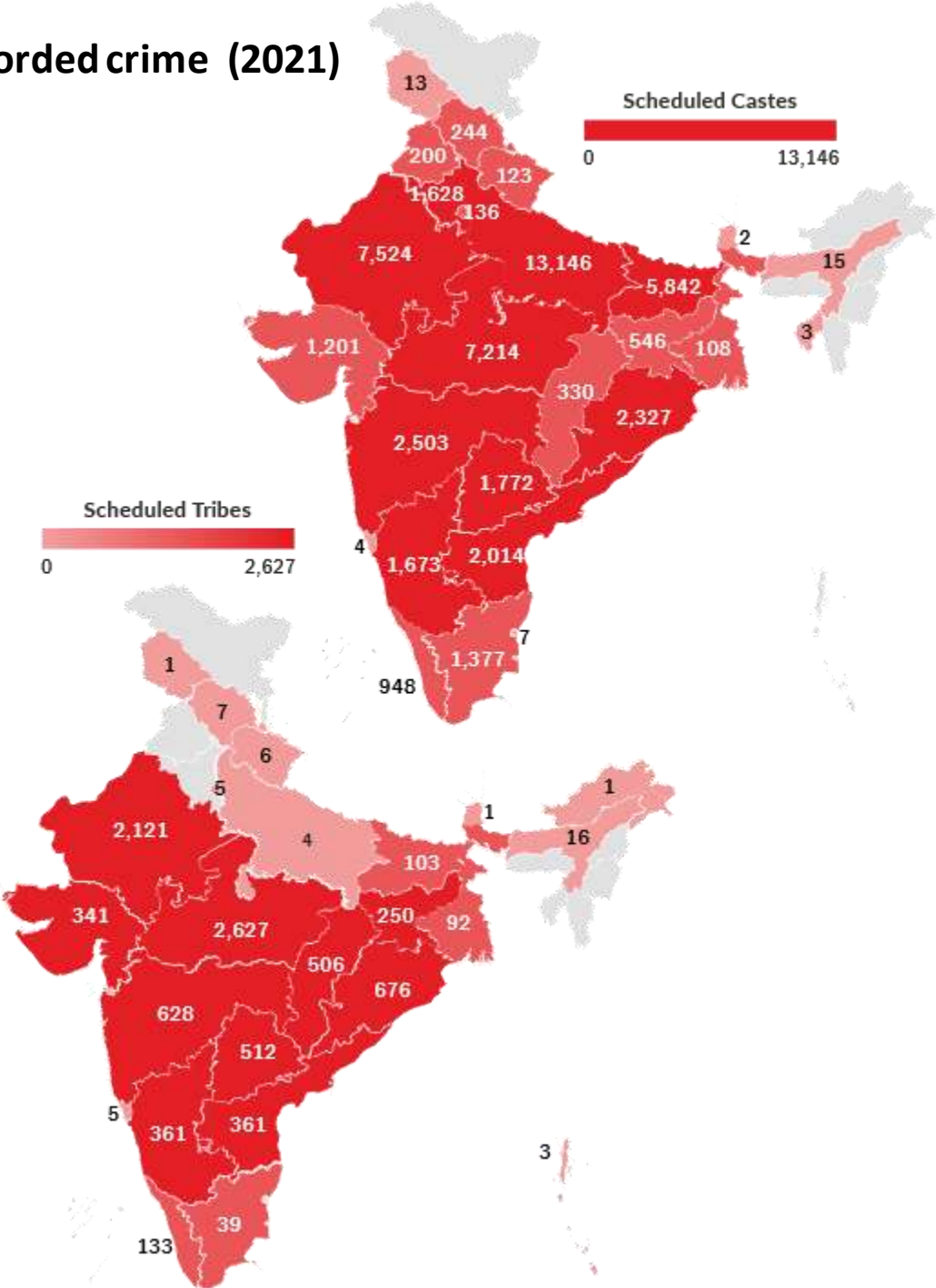
~ NCRB data 2021  
(Latest available)



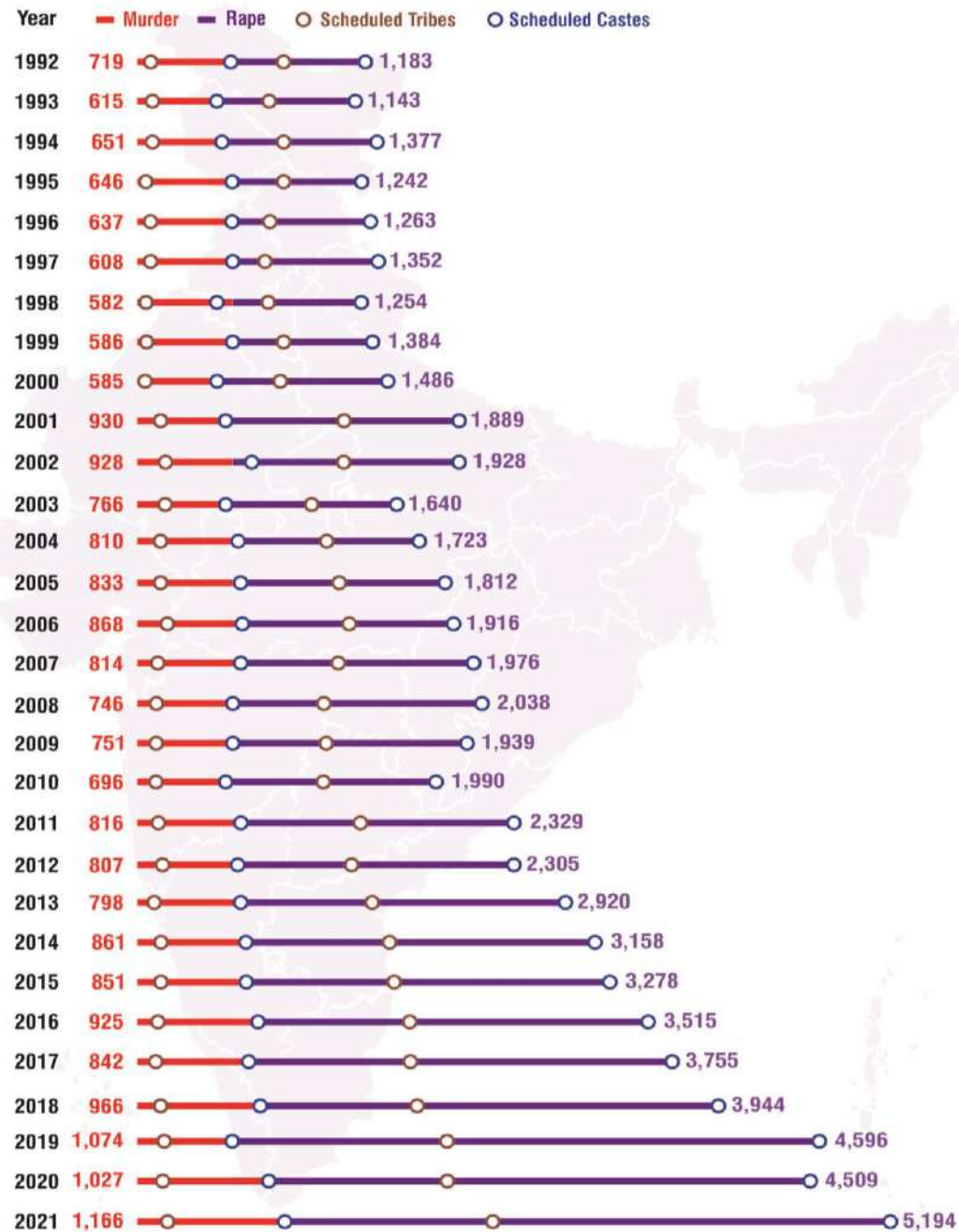
Recorded crime (1992 to 2021)



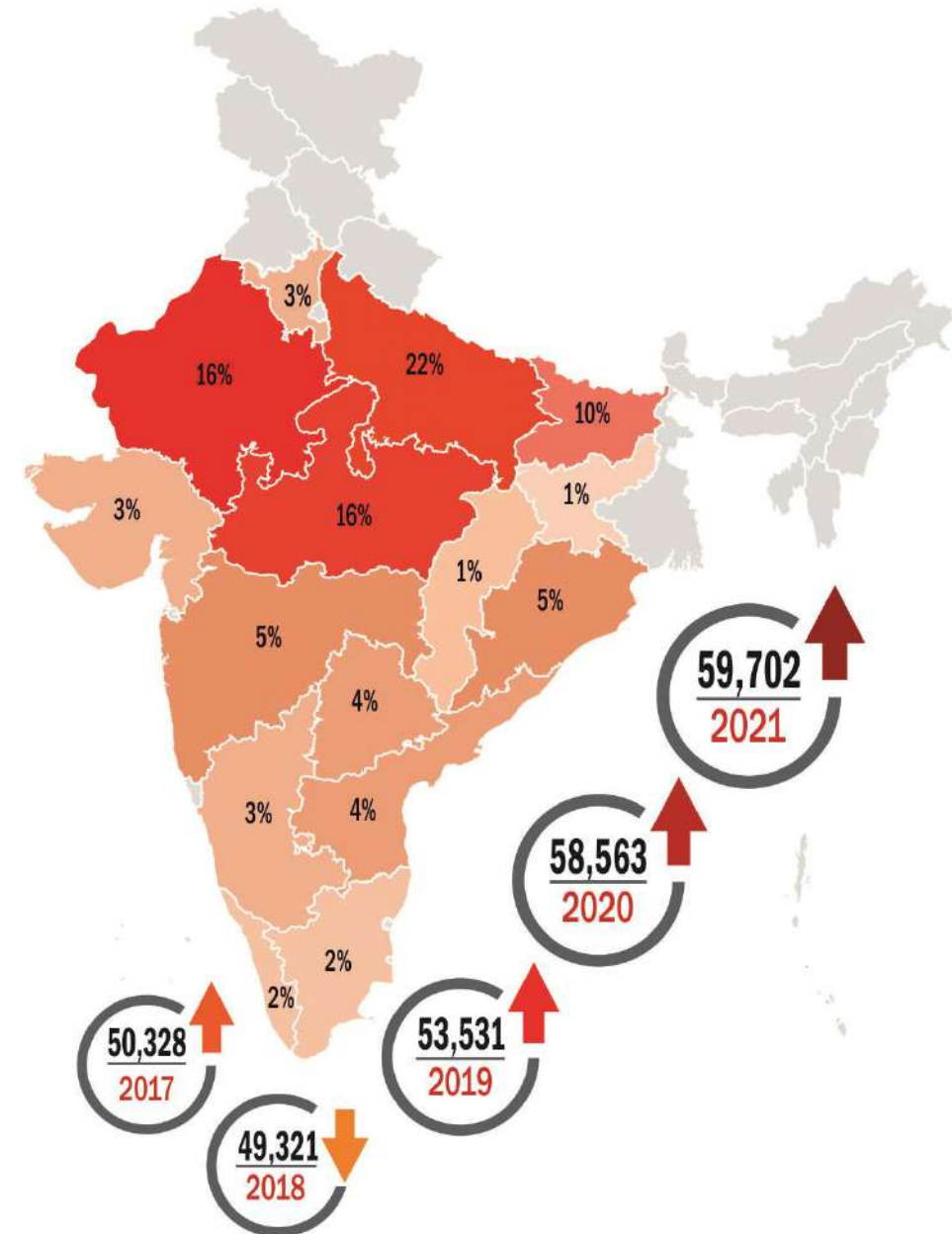
Recorded crime (2021)



## Recorded murder and rape (1992 to 2021)

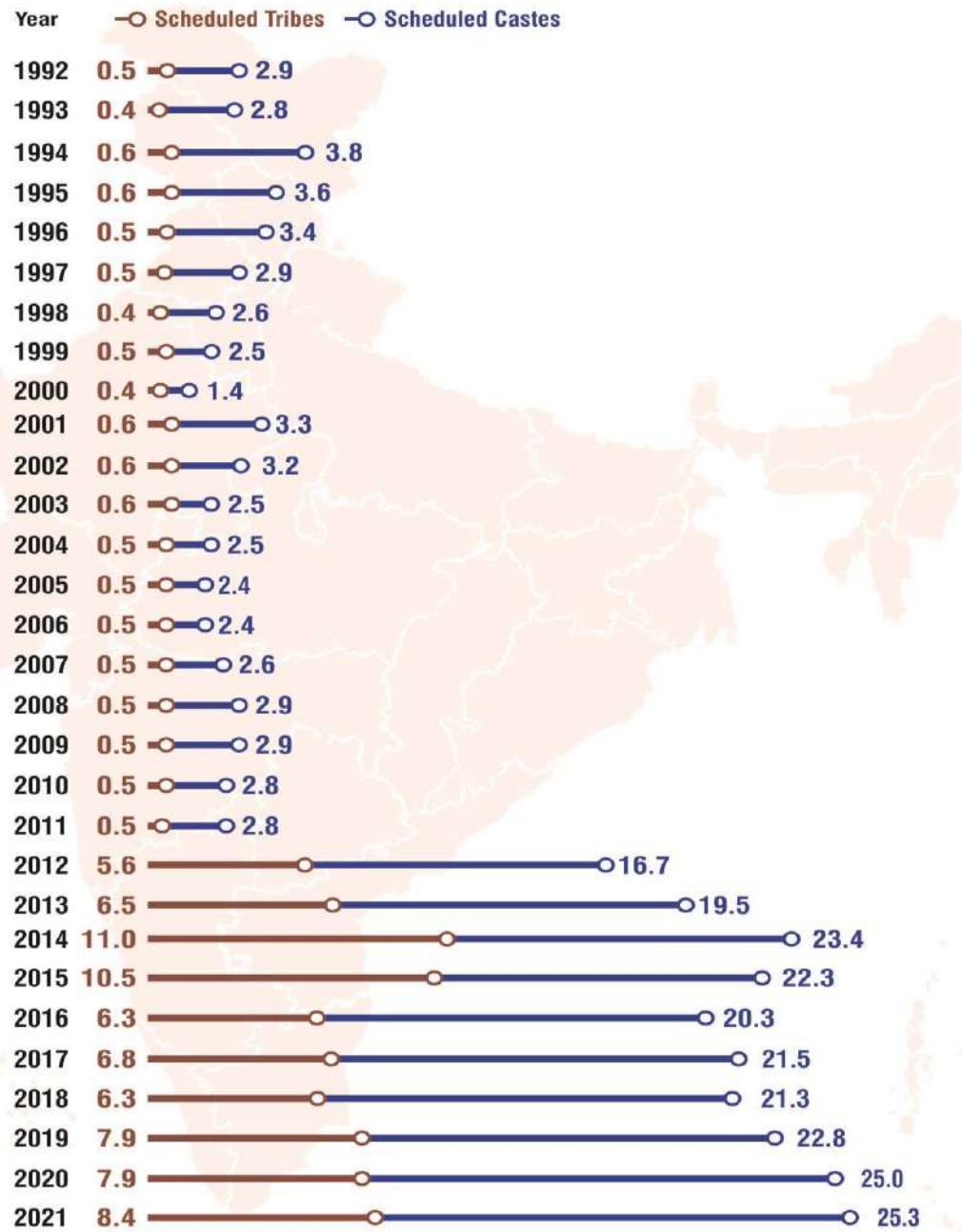


## Recorded murder and rape (2017 to 2021)

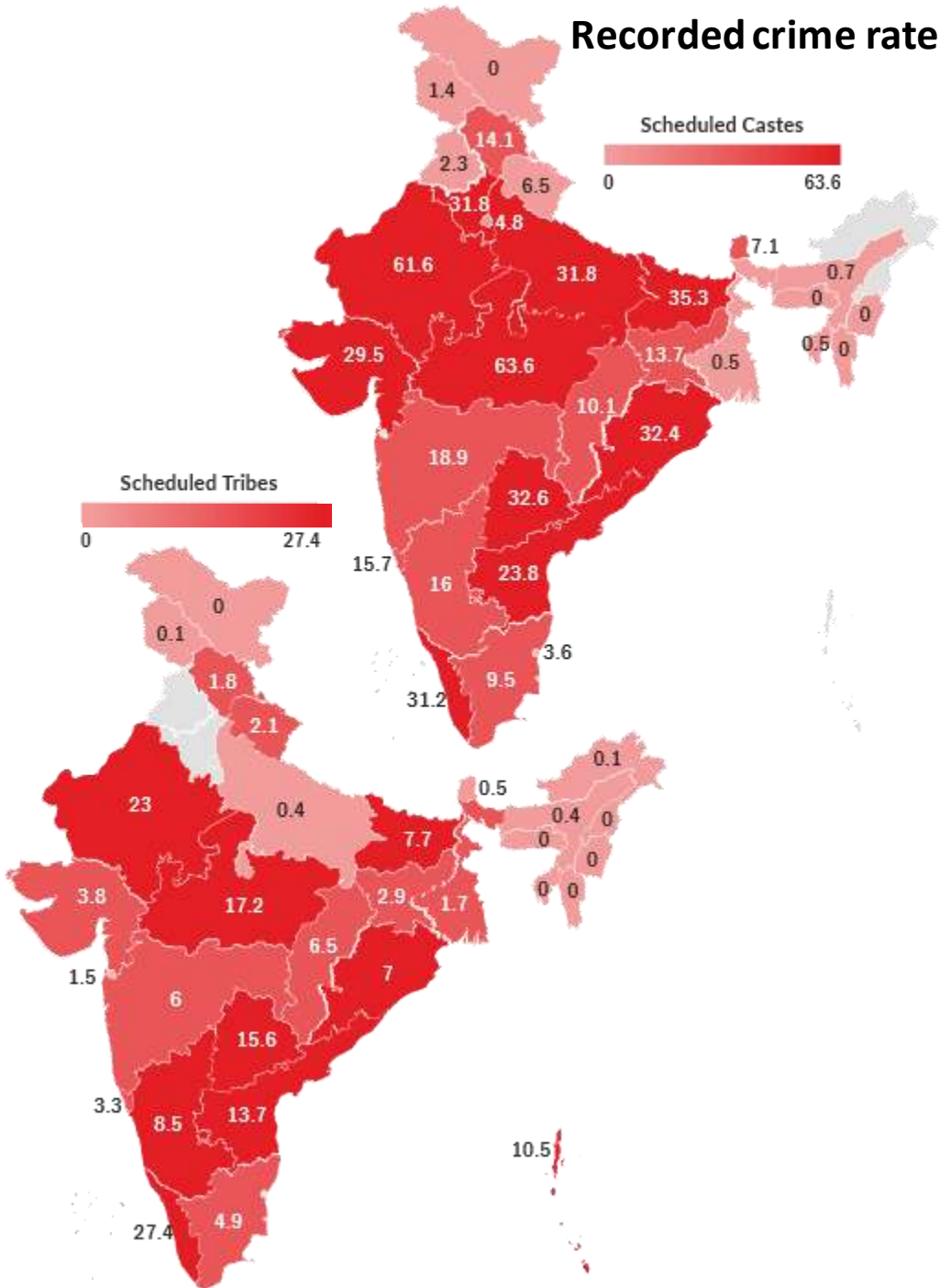




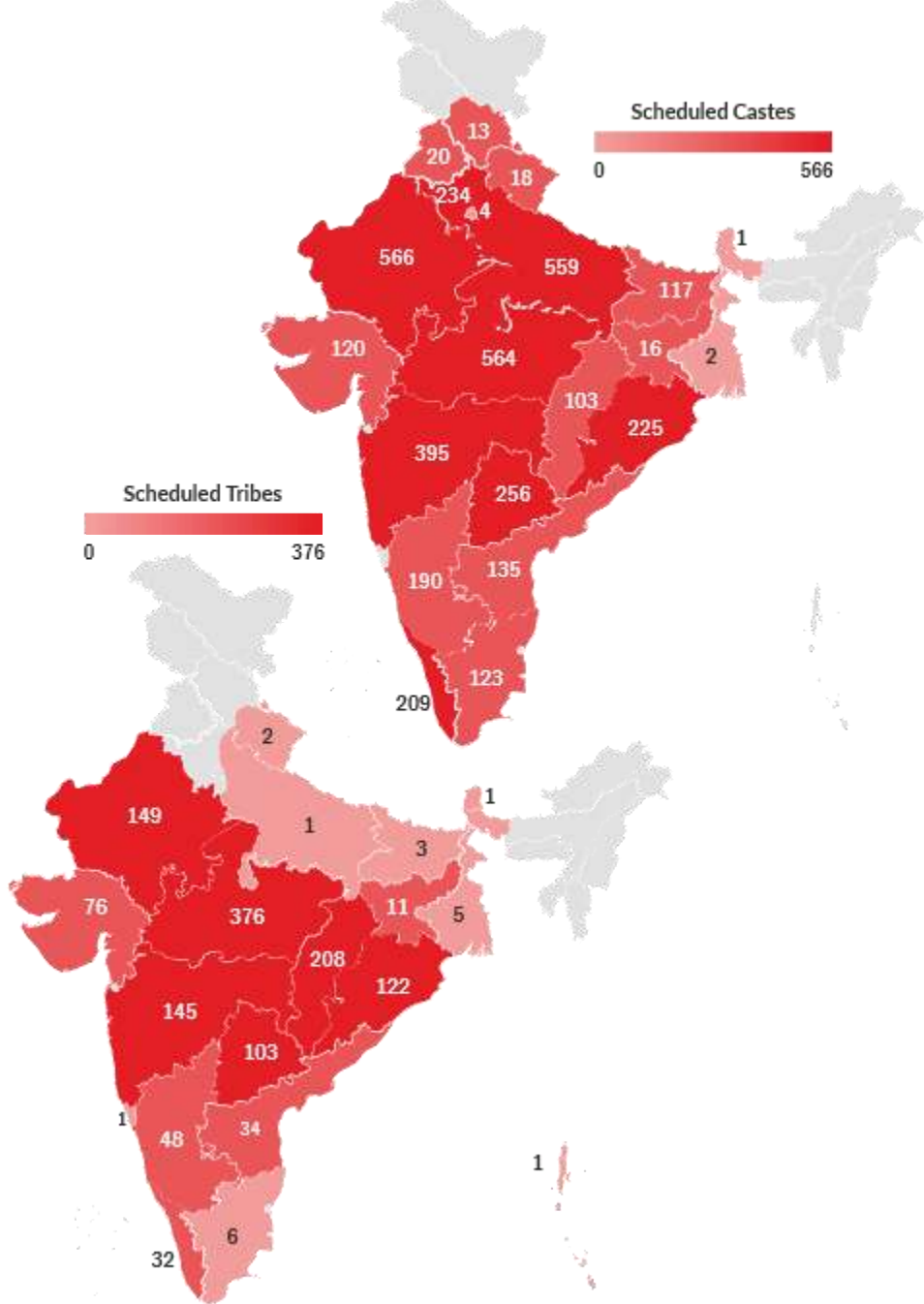
# Recorded crime rate (1992 to 2021)



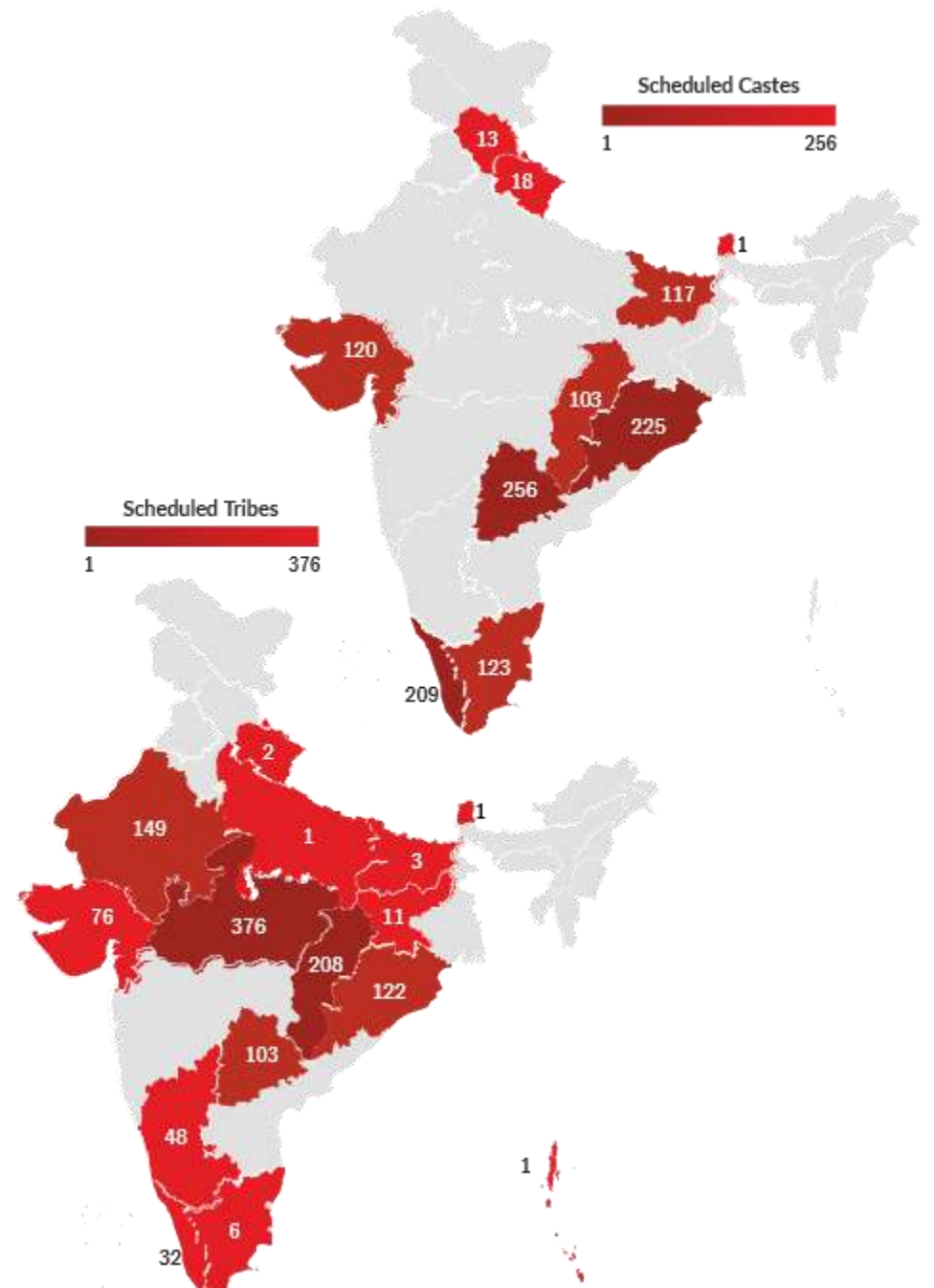
# Recorded crime rate (2021)



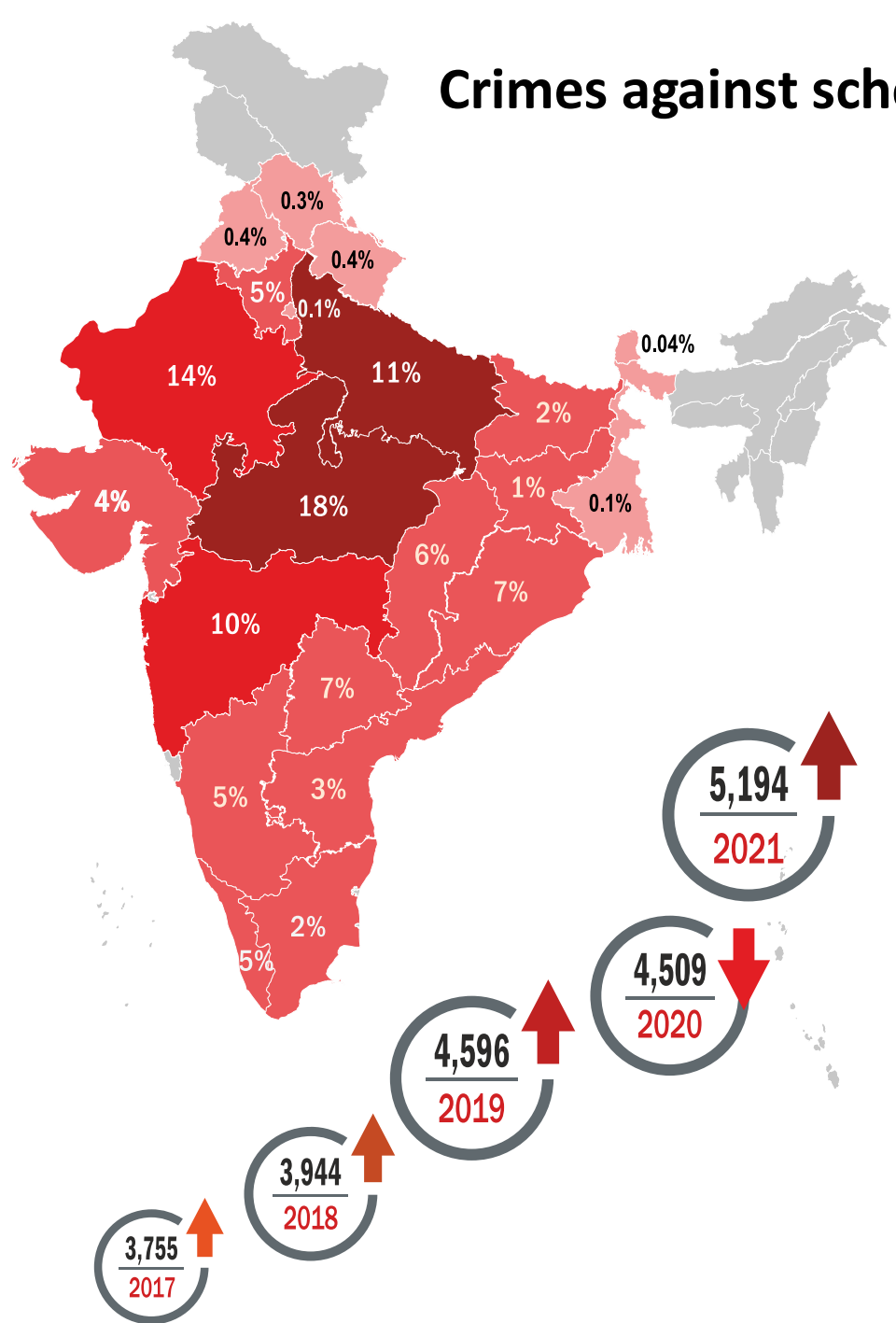
## Recorded rape (2021)



### Rape as highest recorded atrocity (2021)



## Crimes against scheduled community women and girls (2021)

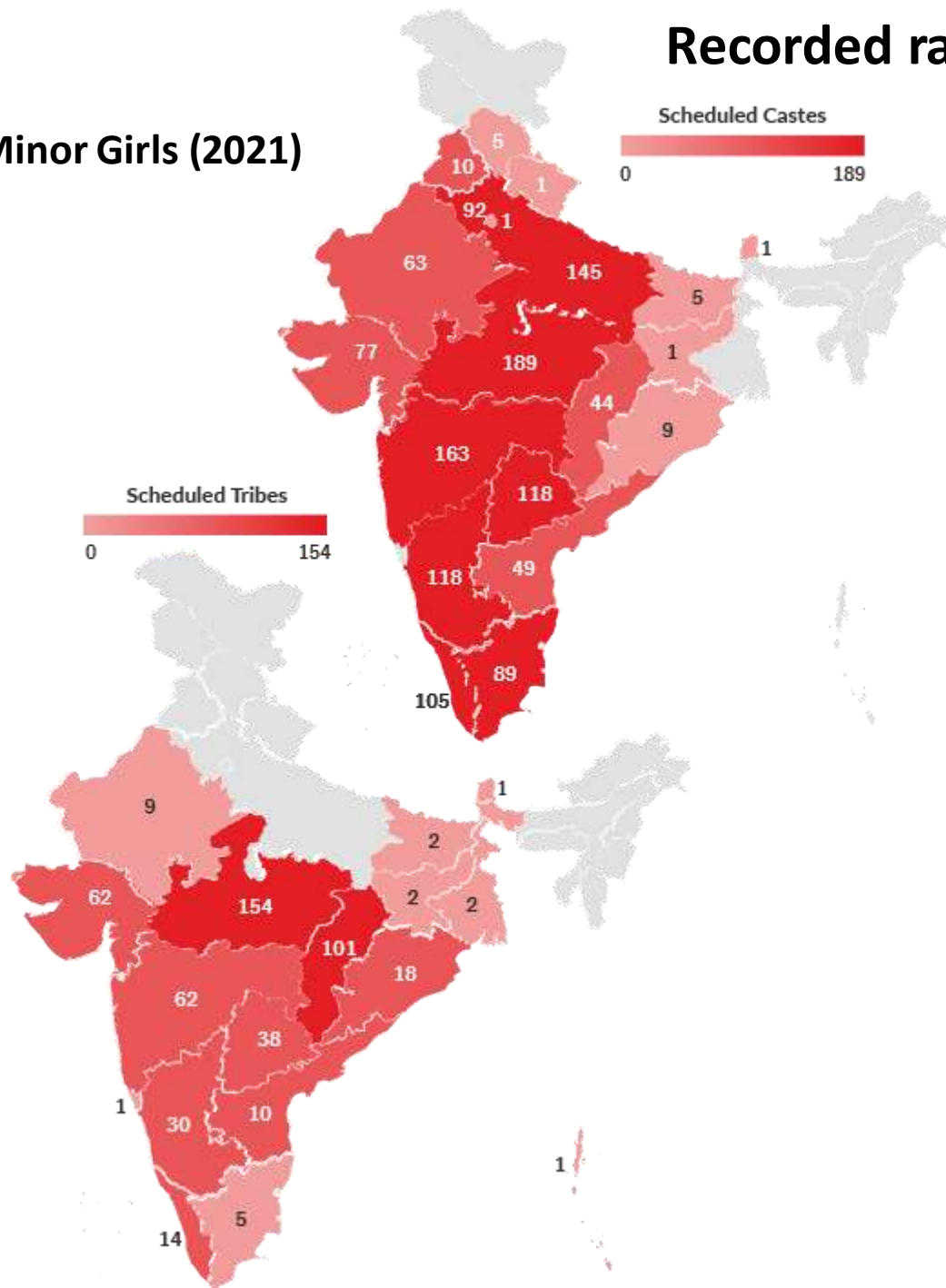


- Registered assault against minor girls increased by **63.6%** (from 336 in 2020 to 550 in 2021).
- Rape against minor girls increased by **21.8%** (from 3372 in 2020 to 3870 incidents in 2021).
- Rape is the most recorded crime against women:
  - SCs in 10 states;
  - STs in 14 states and 1 UT.
- 100 cases AtR-SC: Rajasthan (67), UP (9).
- 2020: Rapes of ST women (specifically girls) increased (all others decreased).
- Low conviction rates (24%), high acquittal rates (>74%) and high pendency (>96%).

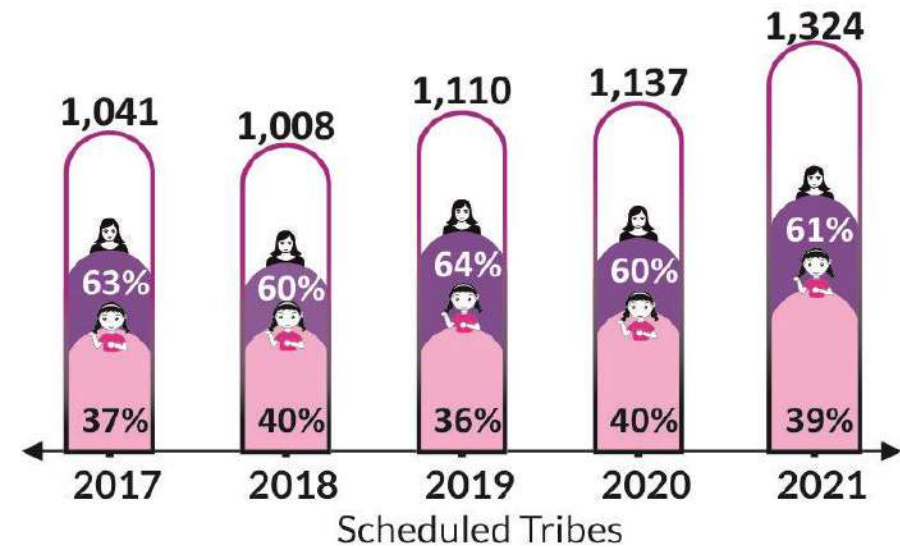
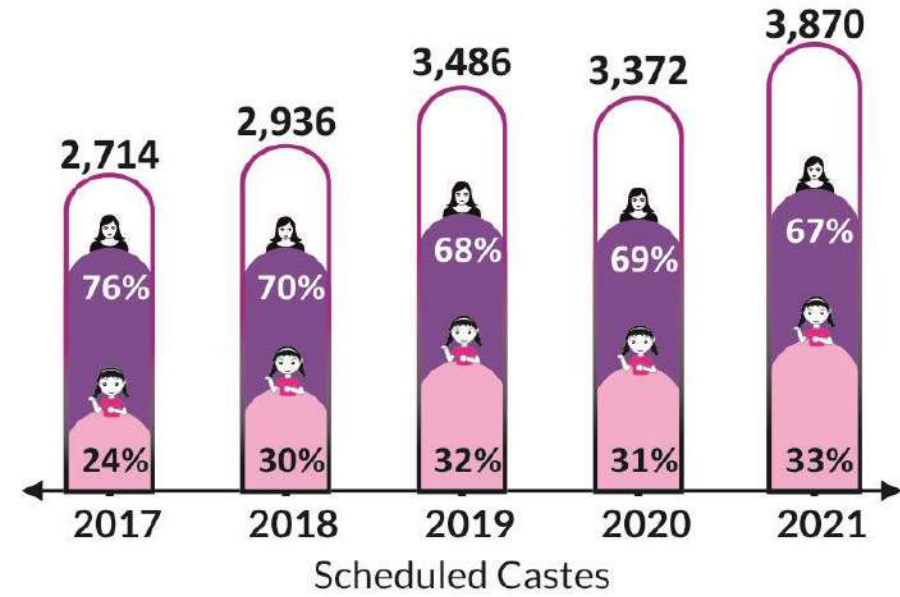


# Recorded rape against children

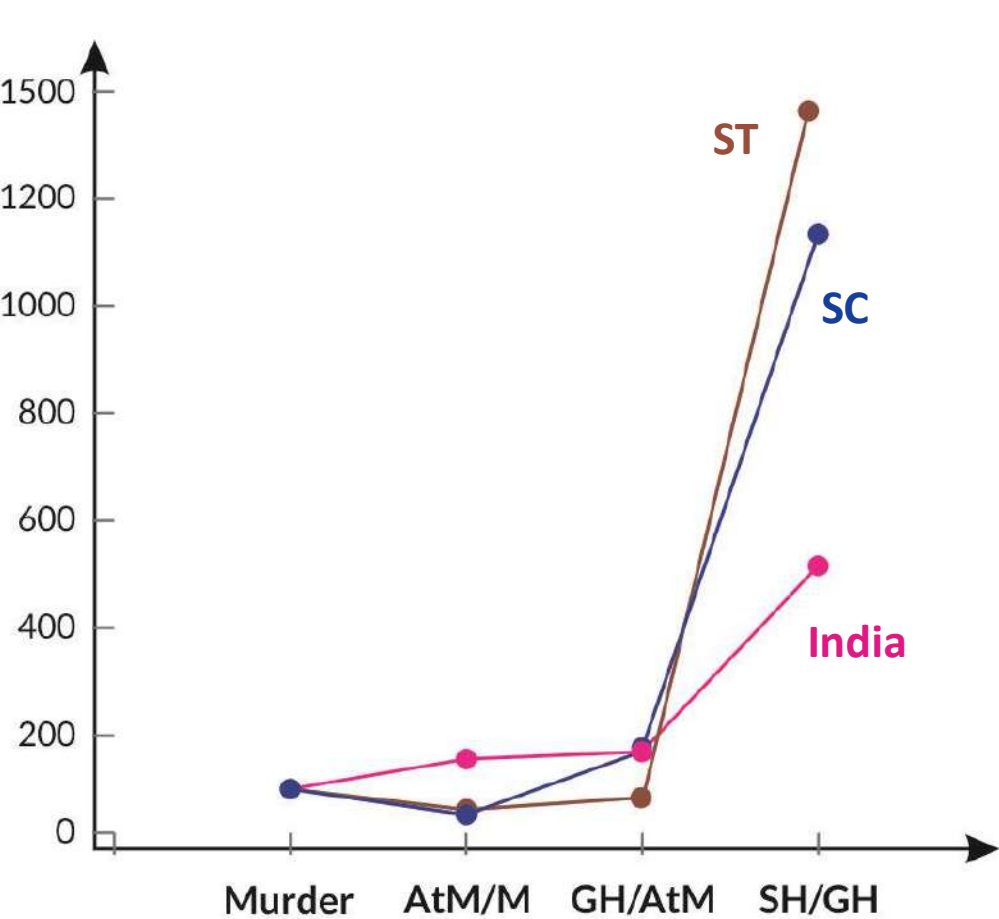
## Minor Girls (2021)



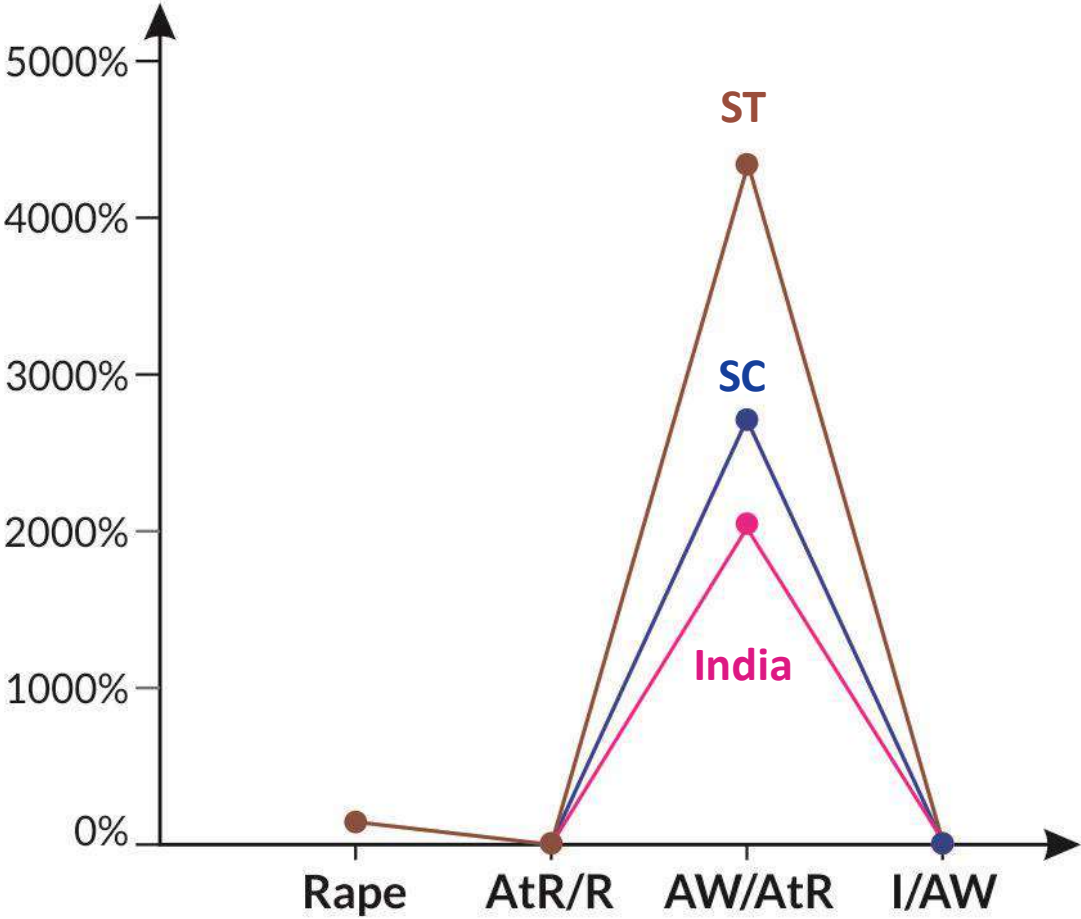
## Incidence and rate (2017 to 2021)



# Crime Pattern 2017–2021



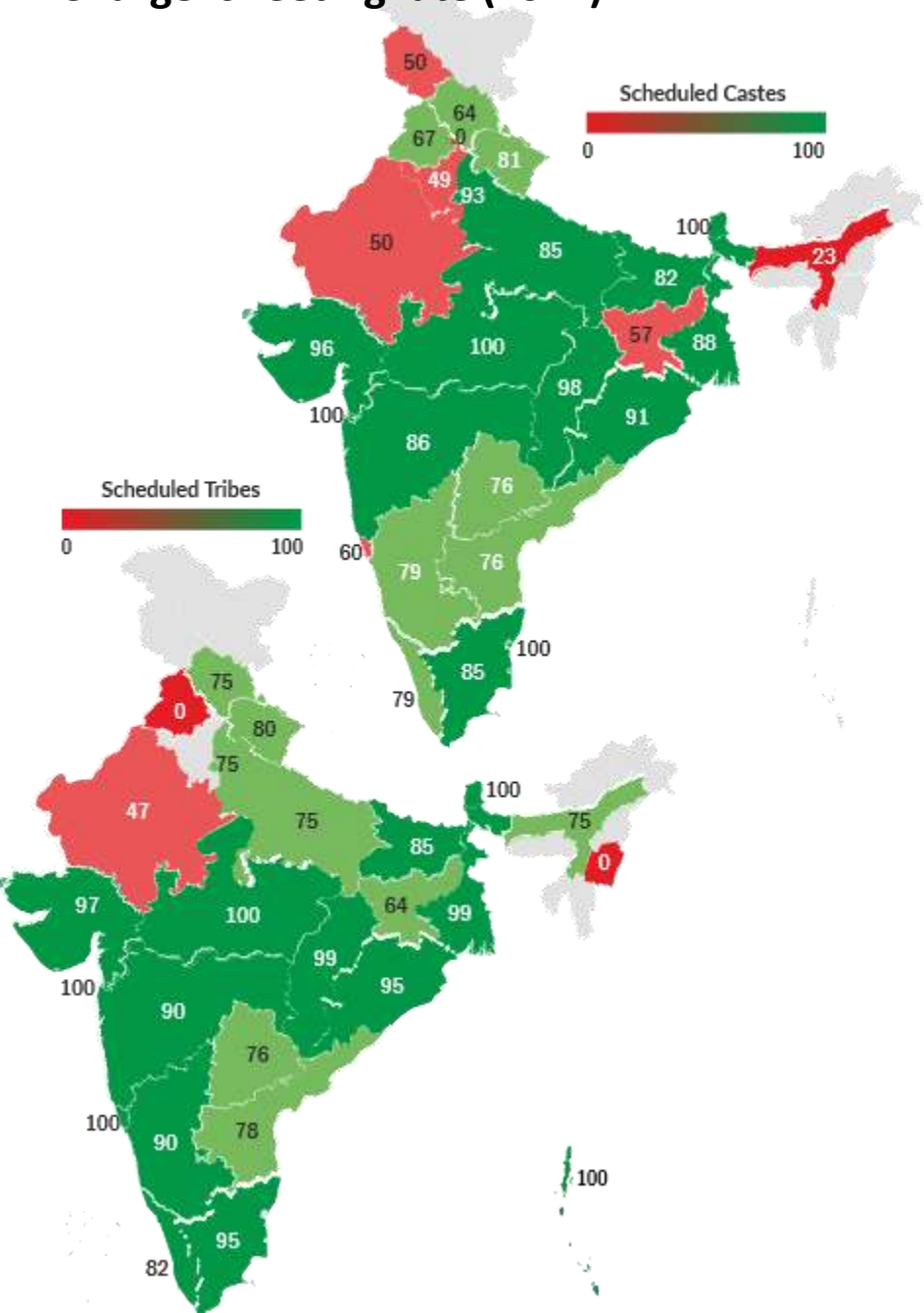
Recorded Bodily Harm All India (2017 to 2021)



Recorded Atrocities Women and Girls (2014 to 2021)



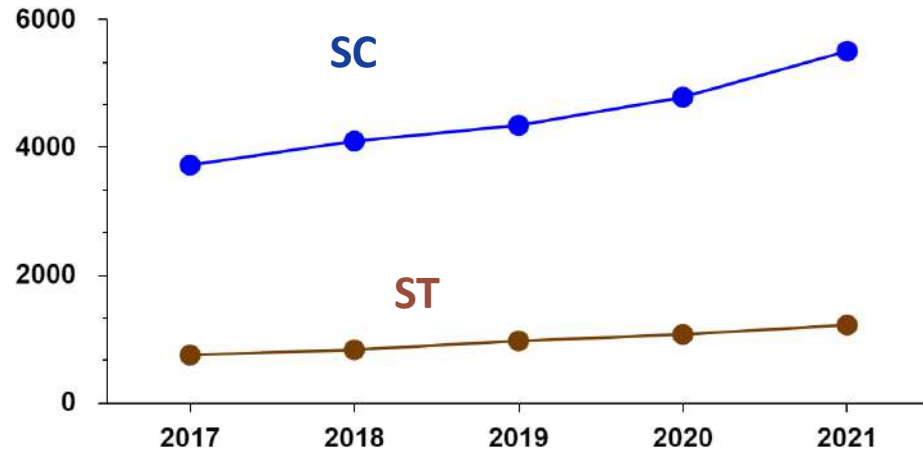
Charge-sheeting rate (2021)



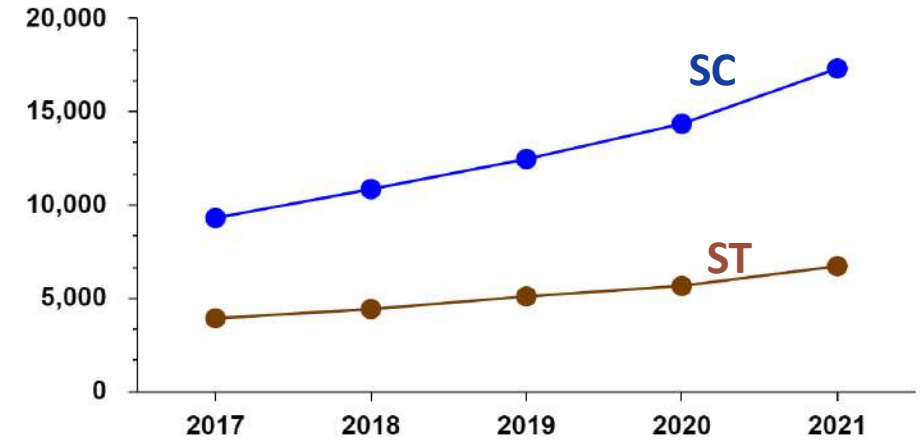
# Charge-sheeting 2021

Crime	SC	ST
Overall	80.0%	81.4%
Murder	91.7%	93.0%
Attempt to commit murder	92.4%	93.9%
Rape	88.6%	94.5%
Attempt to commit rape	57.6%	42.1%
Insult to the modesty of women	70.5%	67.6%
Assault on women with intent to outrage her modesty	81.2%	87.9%

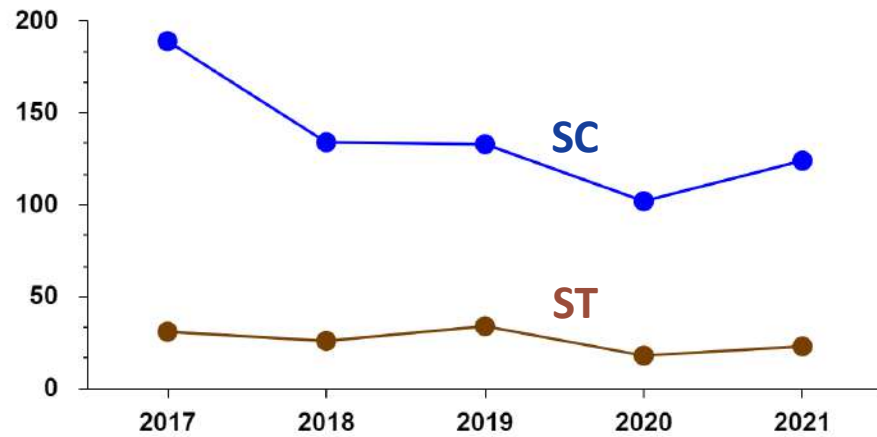
# Pattern: Trial and conviction 2017–2021



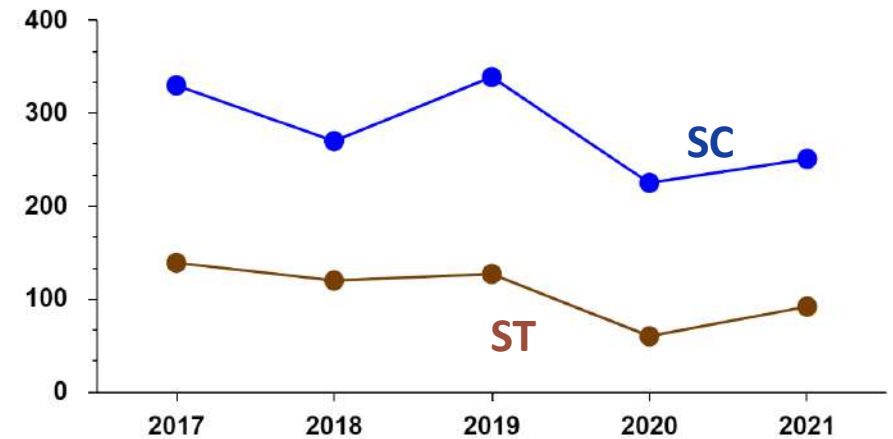
Murder cases for trial



Rape cases for trial



Murder cases convicted

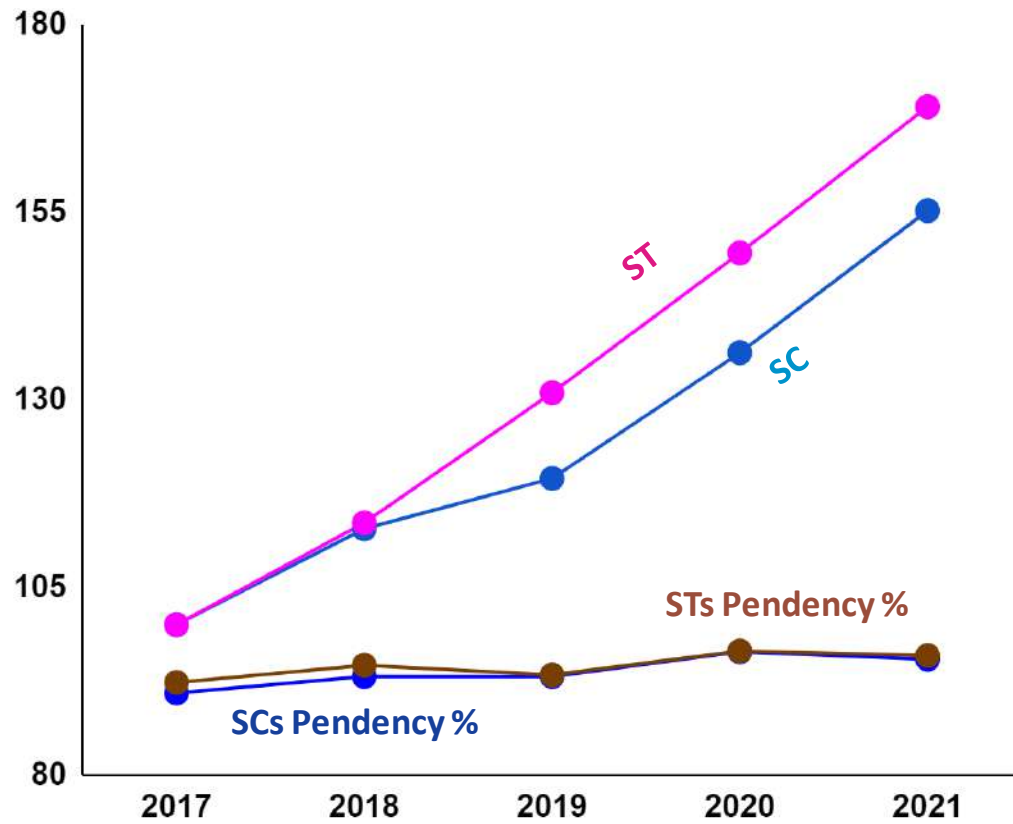


Rape cases convicted

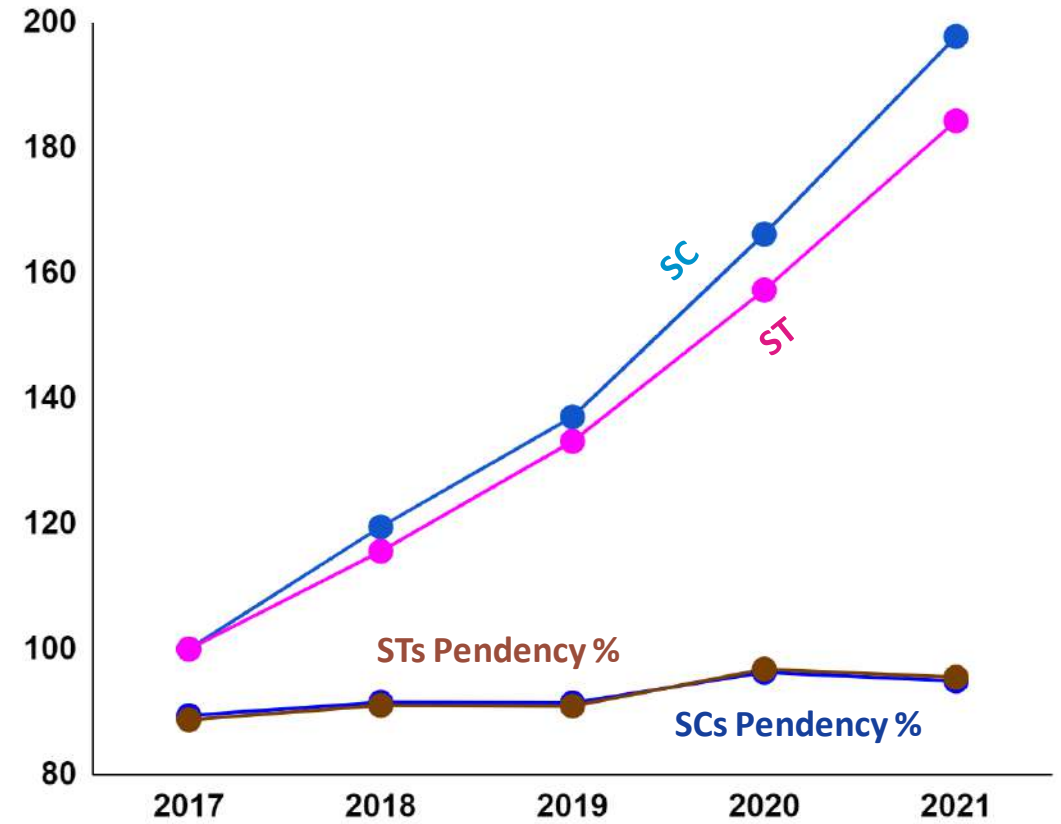


# Murder and Rape Pending in court 2017 – 2021

## The NCRB fallacy

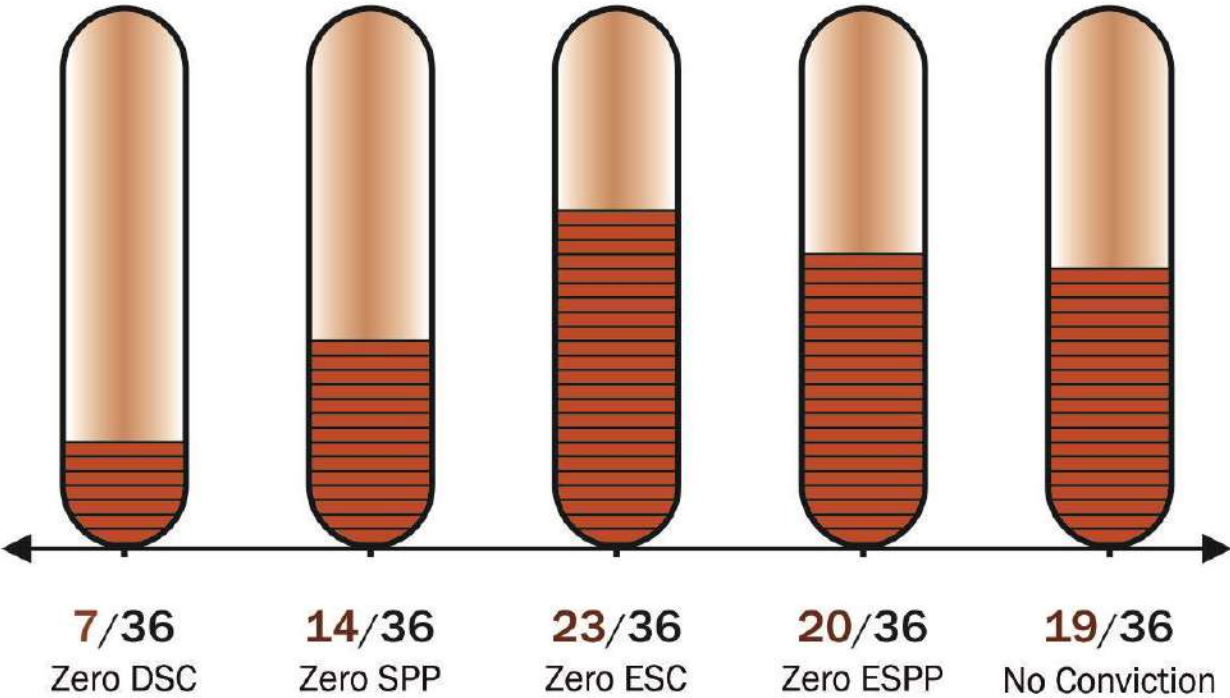


Murder

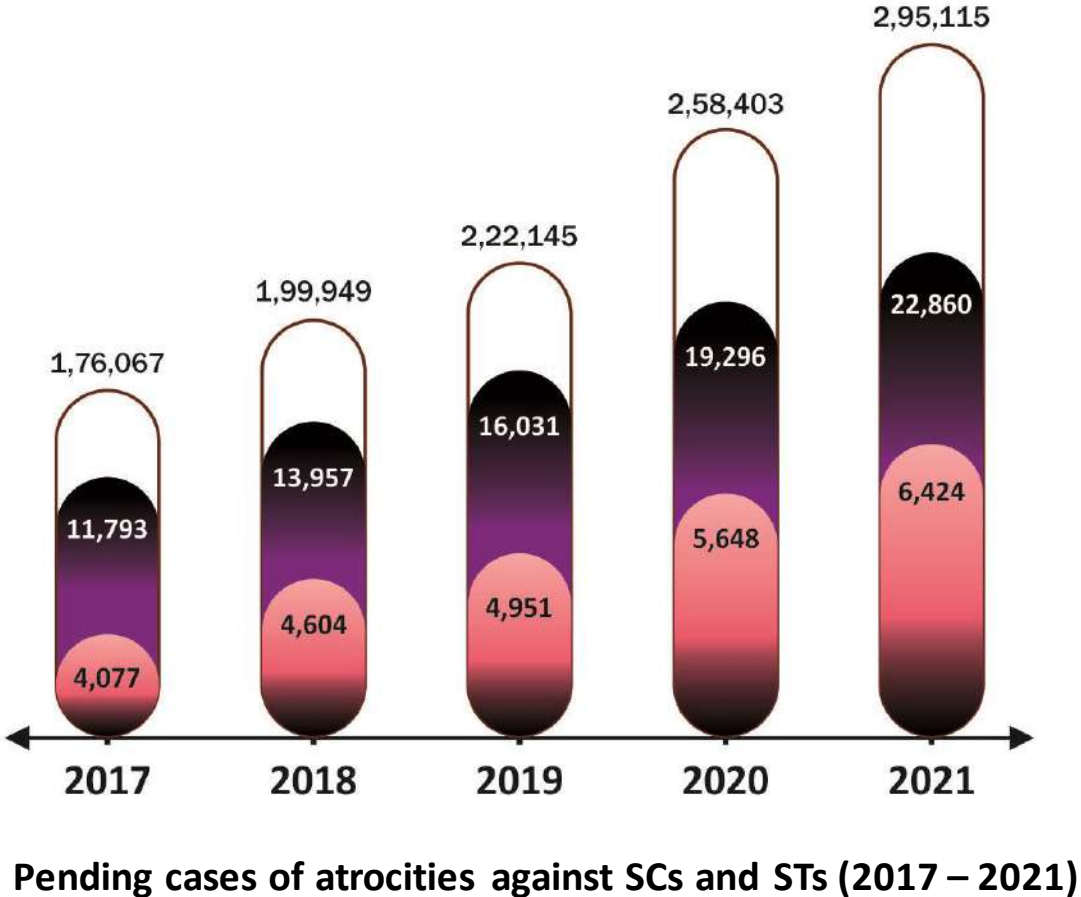


Rape

Exclusive and Special Courts and Public Prosecutors (2021)

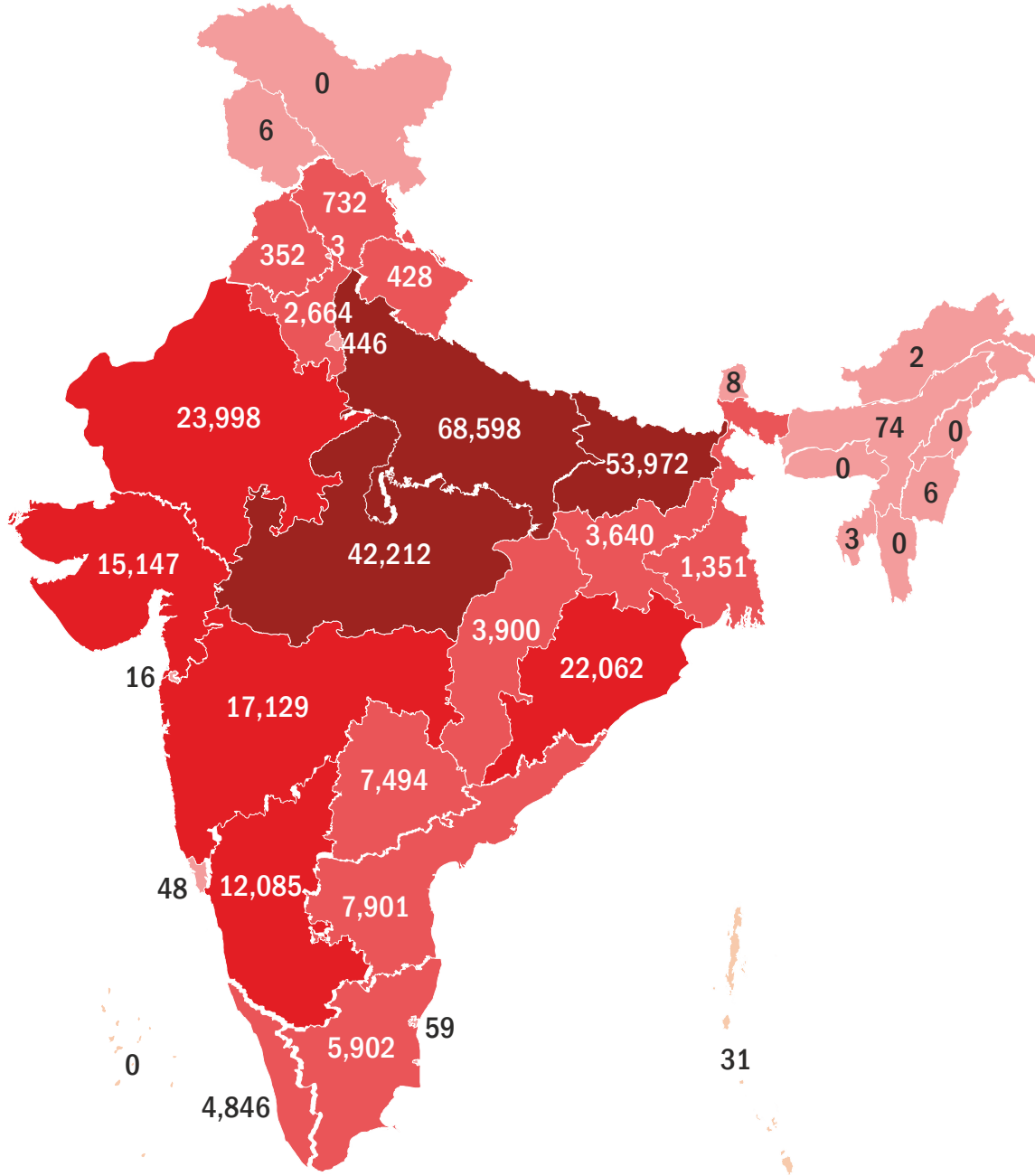


Cases pending in court  
Murder and rape (2017-2021)





## Atrocities cases pending in court (2021)



## Disposal by courts (2021)

18.38

cases per annum per court

487 DSC, 176 ESC

SC 10,223 of 264,698 cases 3.9%

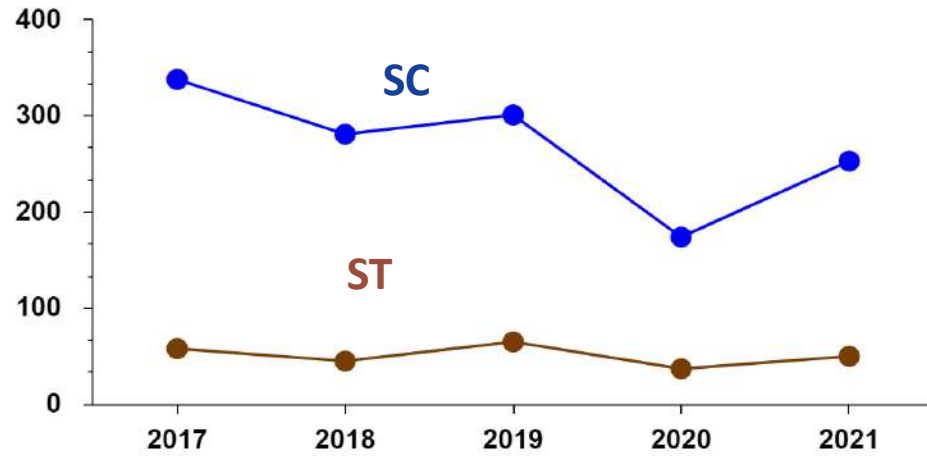
ST 1,961 of 42,601 cases 4.6%

pending cases 2,95,115

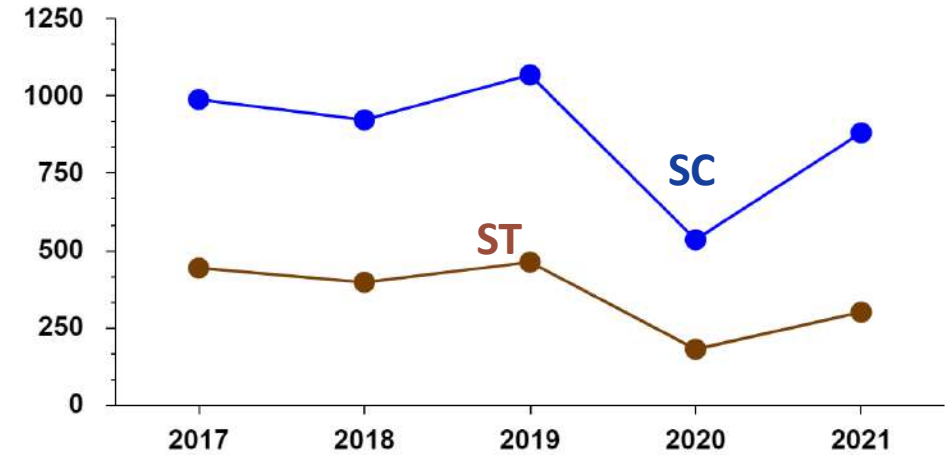
relief denied

₹738 ~ ₹3,000+ crores

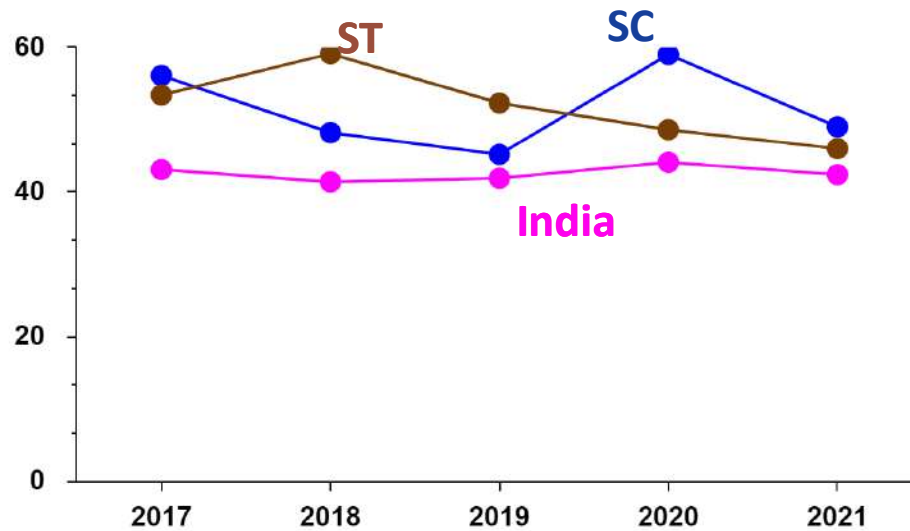
# Murder and Rape: Court disposals and convictions 2017 – 2021



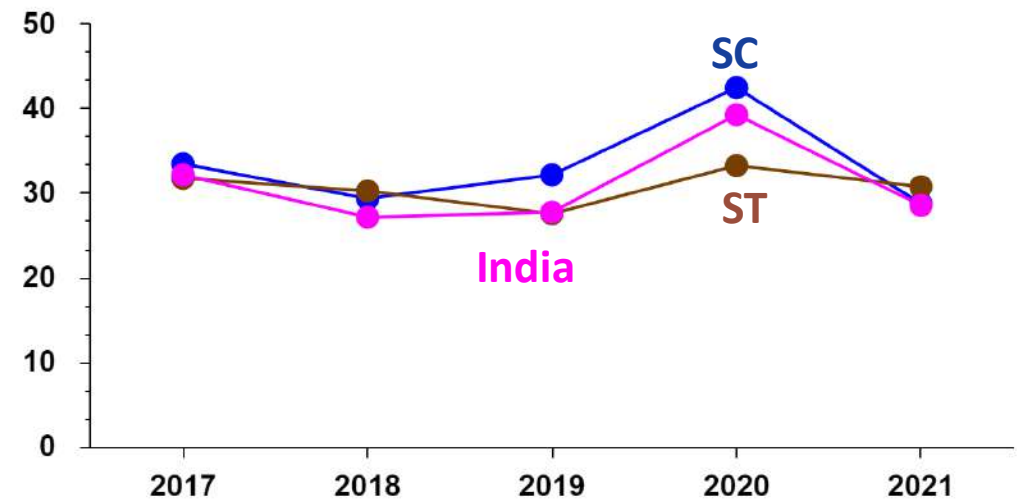
Murder cases disposed by courts



Rape cases disposed by courts



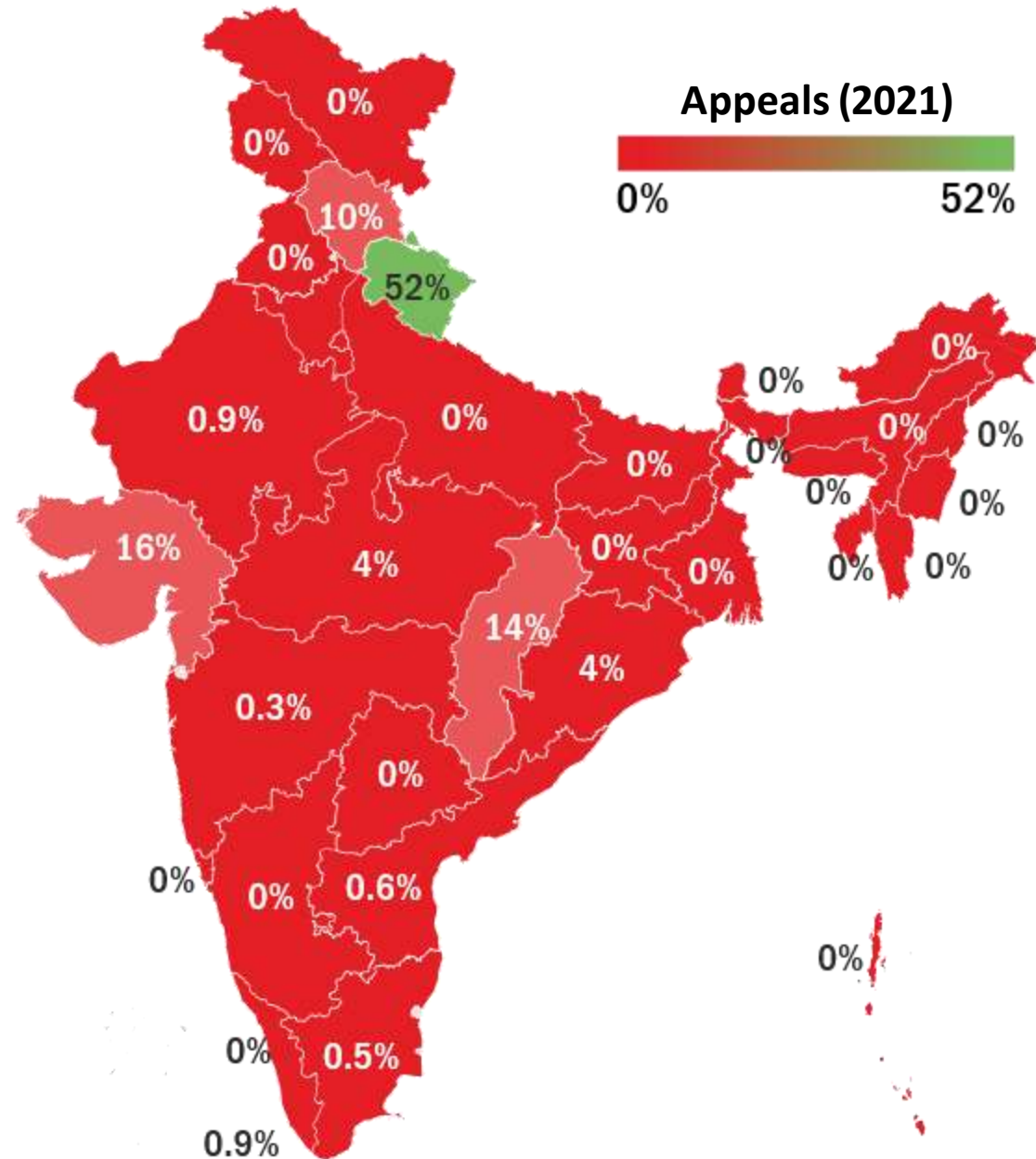
Murder conviction rate



Rape conviction rate



## Appeals



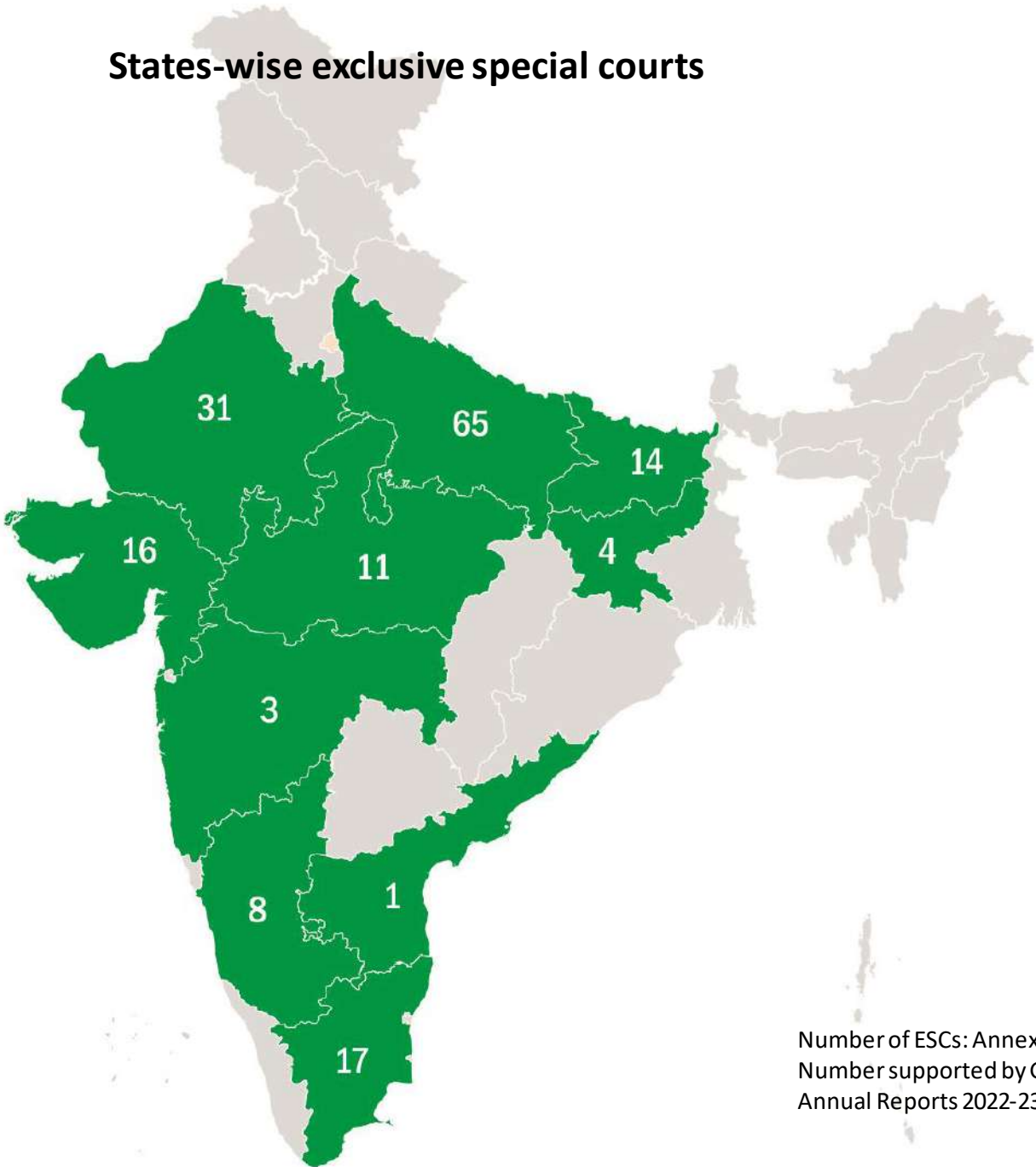
**3%** of the acquittals

- 161 of 5,027 acquittals in 2020
- 263 of 8,003 acquittals in 2021

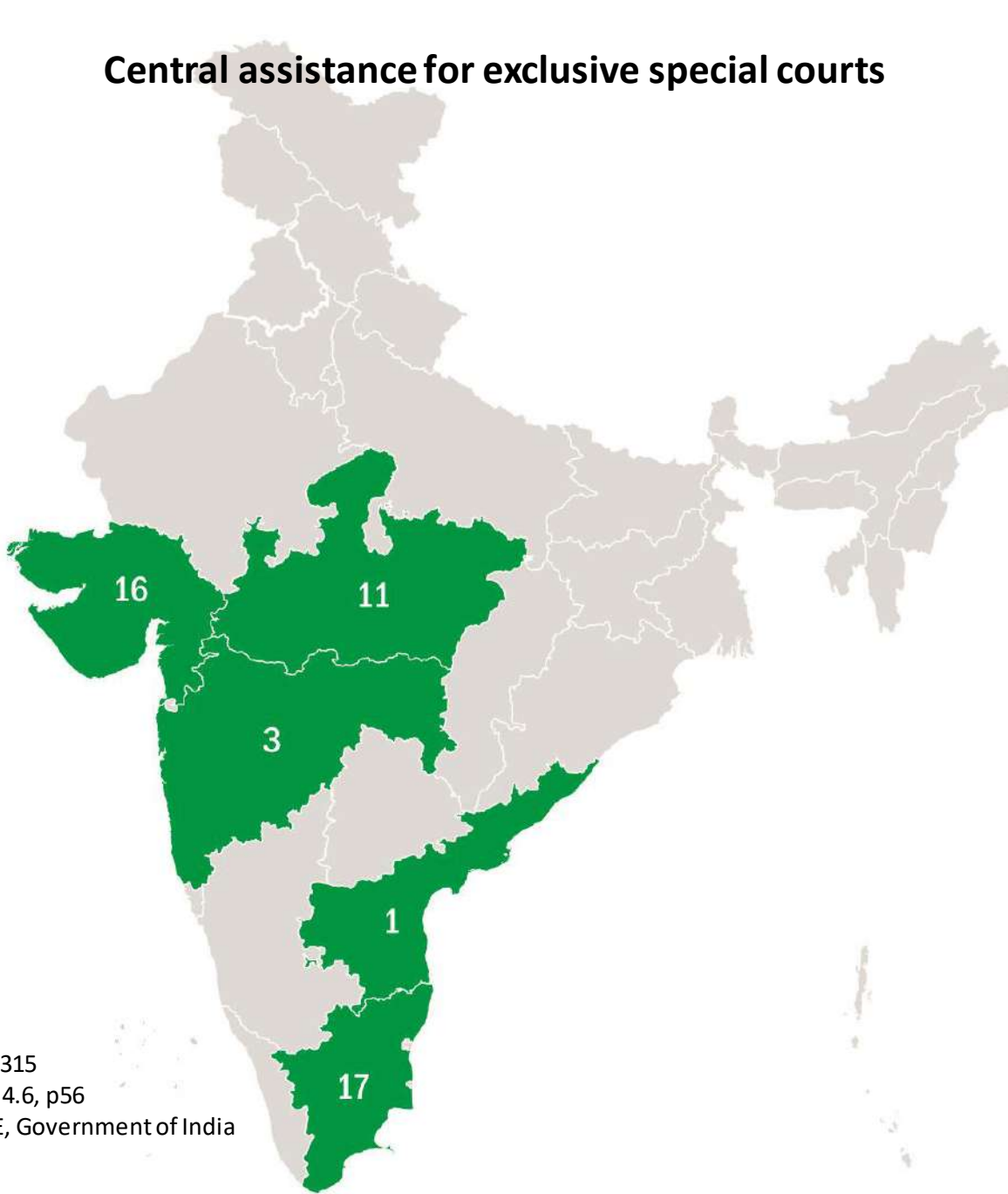
**Despite**

- Investigation by DSP or higher.
- Prosecution by ESPP, SPP 7y+.
- Monitoring by SM, SP, ADGP, DOP.
- Periodic review by special court from information to judgement.
- Monthly review by district magistrate.
- Quarterly review by subdivisional and district VMCs, and state nodal officer.
- January, July review by chief minister.
- Review by inter-departmental committee for effective coordination (Chair: MoSJ&E; Co-chair: MoTA).
- Review by NCSC and NCST.

States-wise exclusive special courts



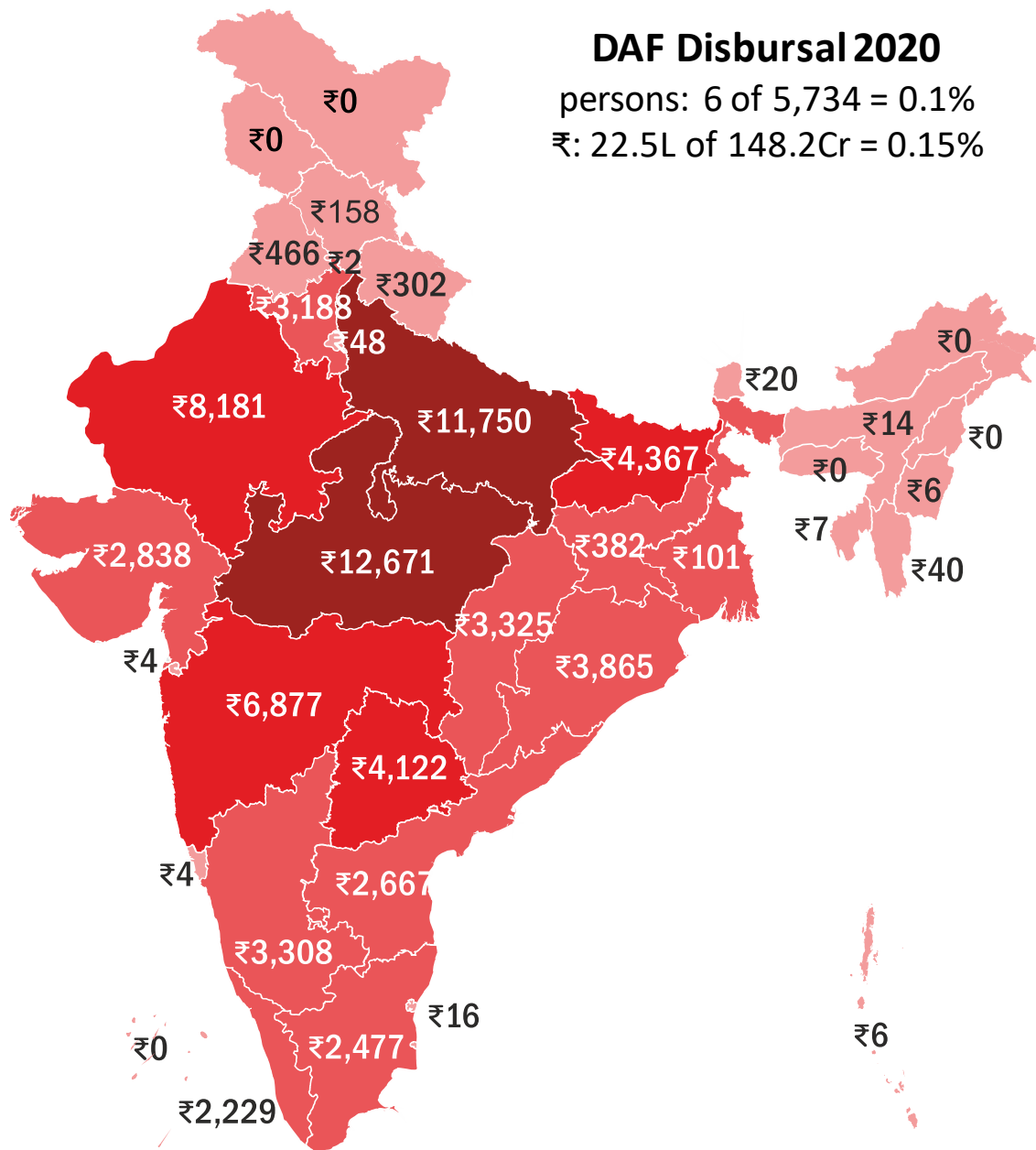
Central assistance for exclusive special courts



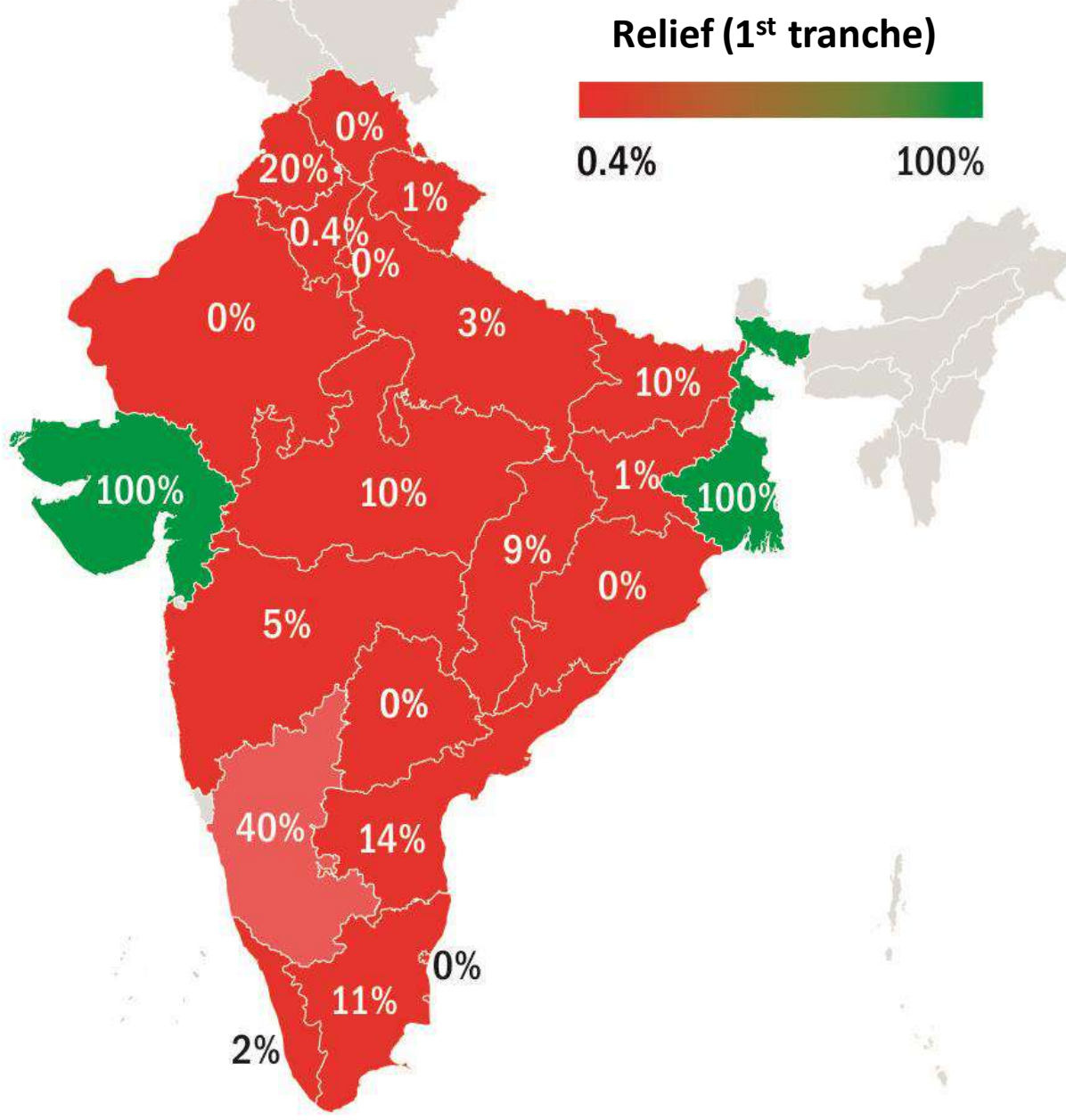
Source  
Number of ESCs: Annexure 4.4, p315  
Number supported by Gol: Table 4.6, p56  
Annual Reports 2022-23, MoSJ&E, Government of India



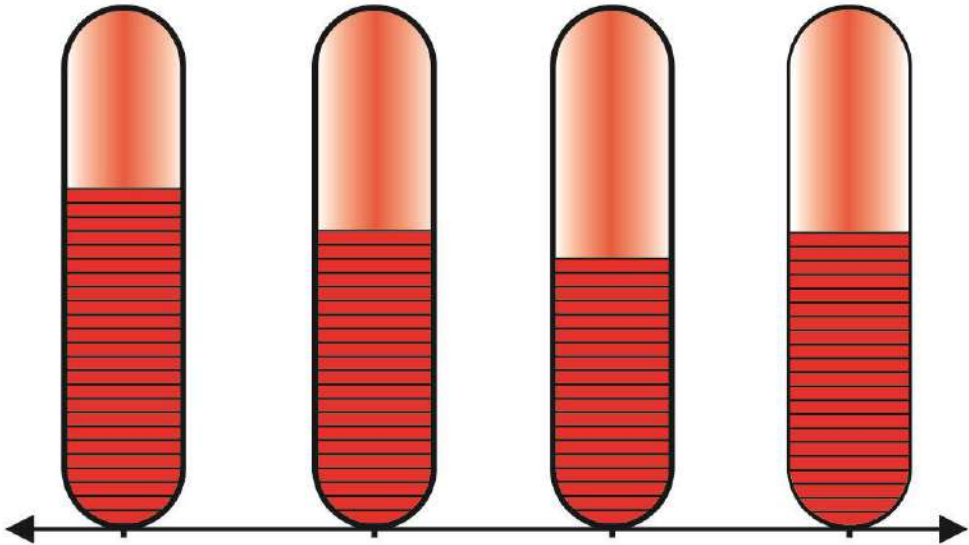
Pending instant monetary relief ₹734 Cr (2017 to 2021)



Disbursal of monetary relief (2021)



TAME and timely relief



24/36

TAME not given

21/36

Relief not given  
Within 7 days

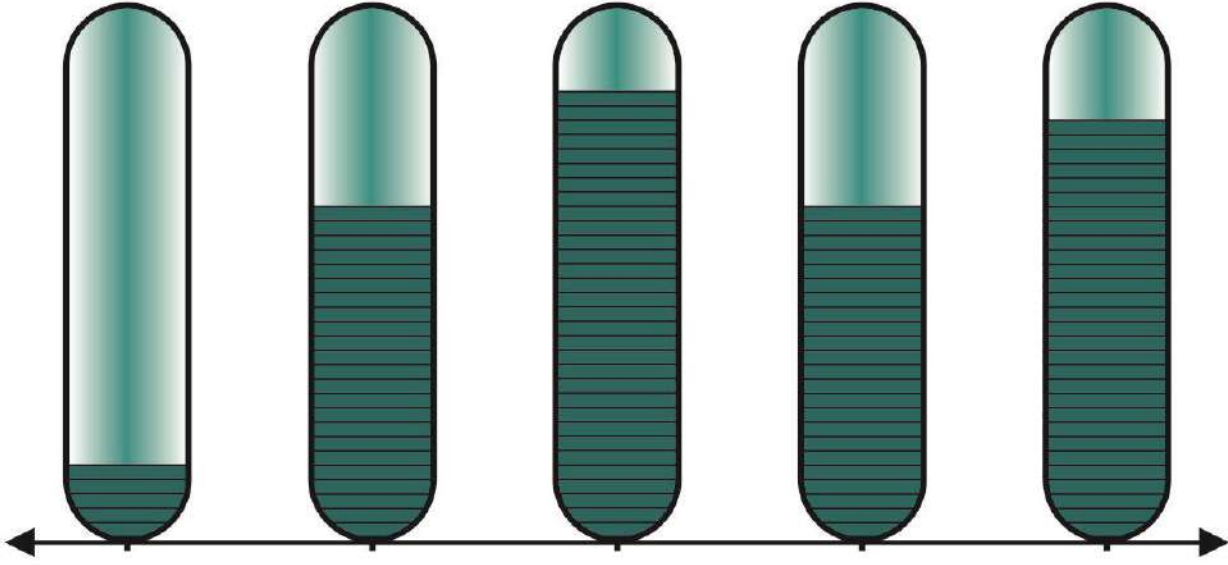
19/36

Relief not given  
after 7 days

21/36

No relief at all

Status of state mechanisms  
essential for prevention



7/36

Protection Cell  
not notified

23/36

Contingency plan  
not notified

31/36

Periodic Surveys  
not conducted


23/36

Atrocities  
prone areas  
not identified

29/36

Atrocities  
against SCs & Sts





## Socioeconomic rehabilitation for victims of murder, rape, dacoity **Missing...** data or implementation?

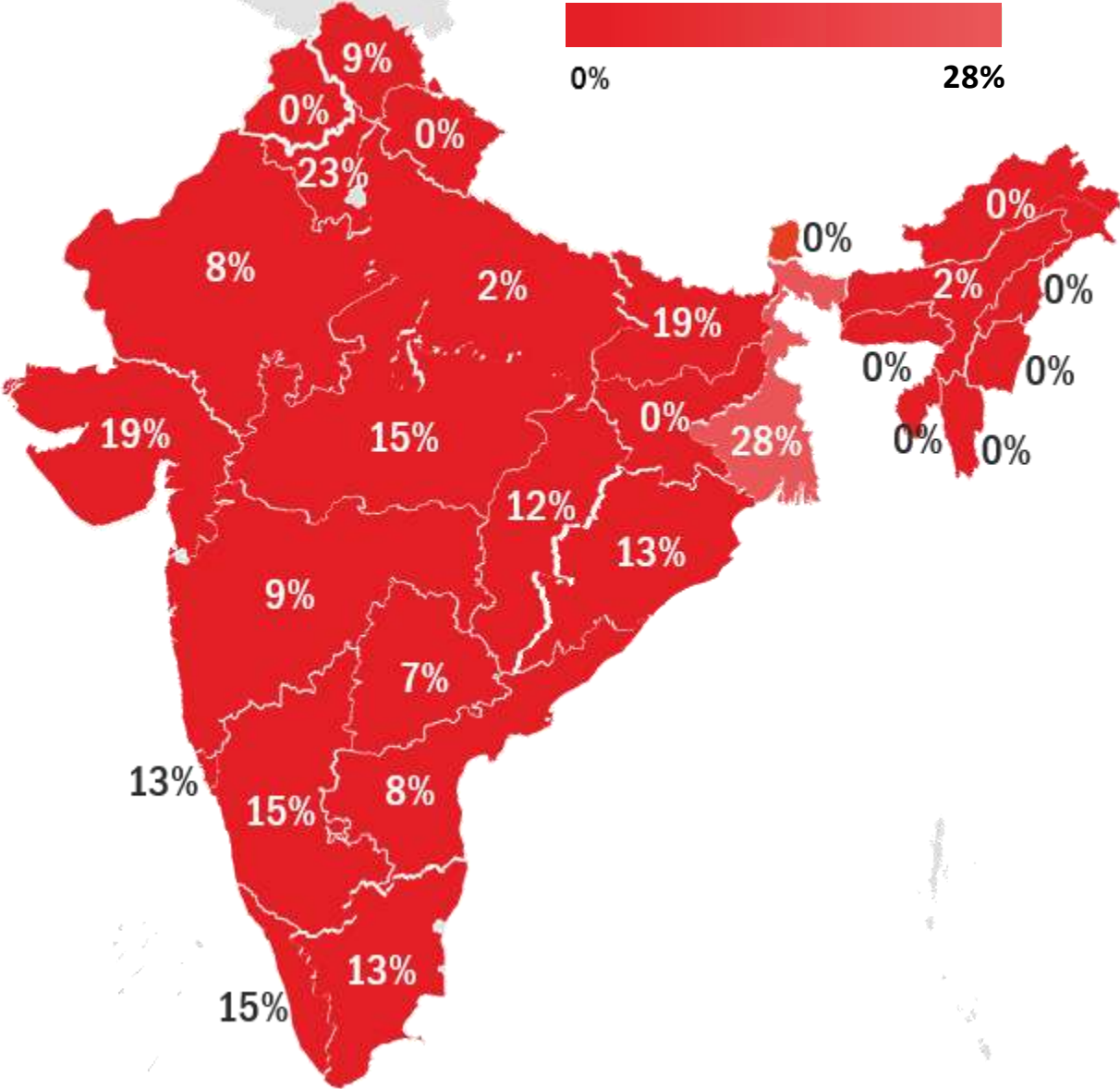
From 2017 to 2021 a minimum of:

- 27,724 pensions.
- 27,724 government jobs.
- 27,724 houses with land.
- 27,724 households with farming land.
- 27,724 children (one child per family) should be enrolled on their way to graduation.

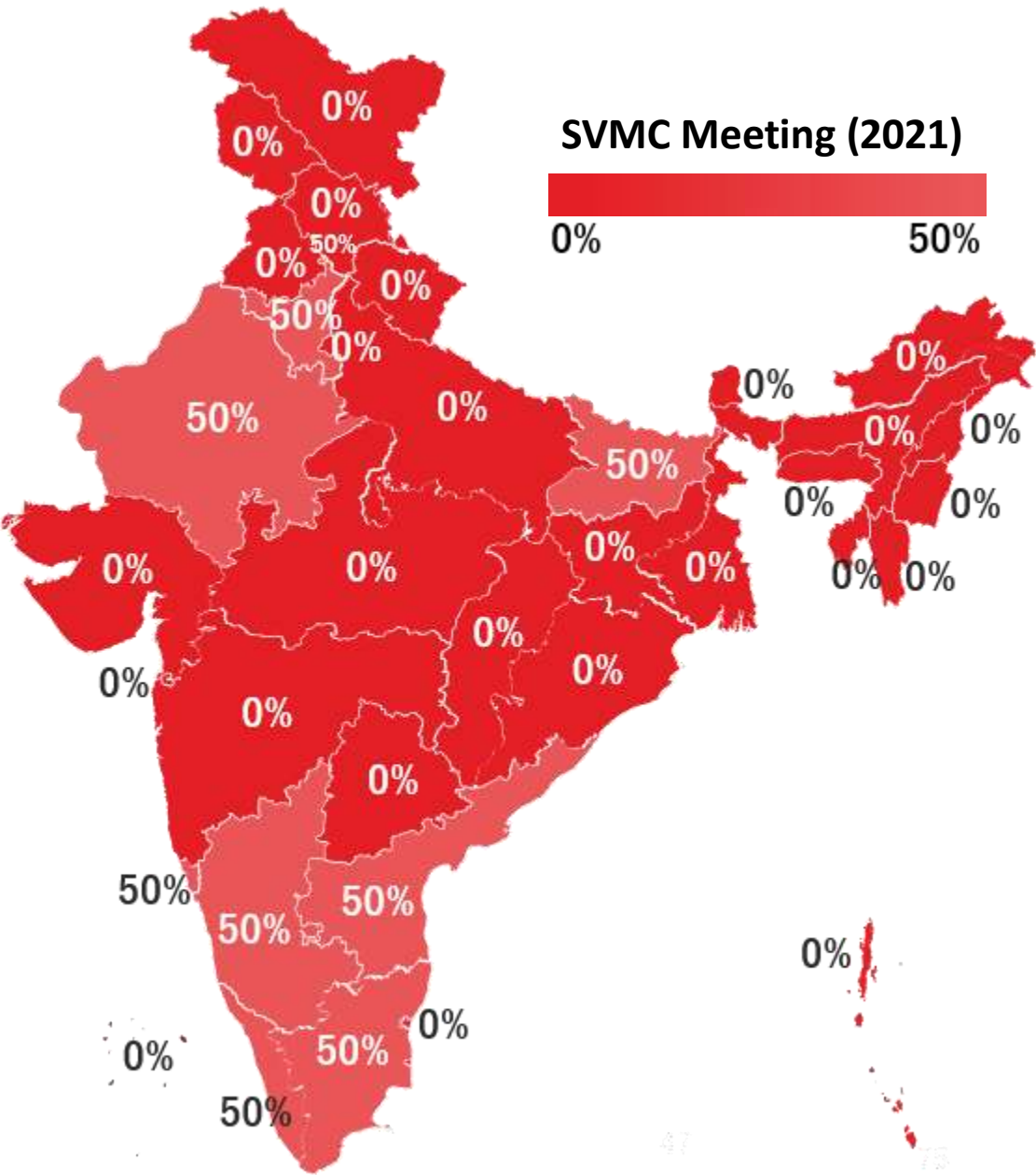


# State Level High Power Vigilance and Monitoring Committee Meetings

SVMC Meetings (1995 - 2021)



SVMC Meeting (2021)





## SVMC meetings

India 2021:

- 9 of 72 mandatory SVMC meetings conducted.
- Compliance rate: 12%.
- 1995–2021 compliance rate: 6.5% (8.35% sans UT).

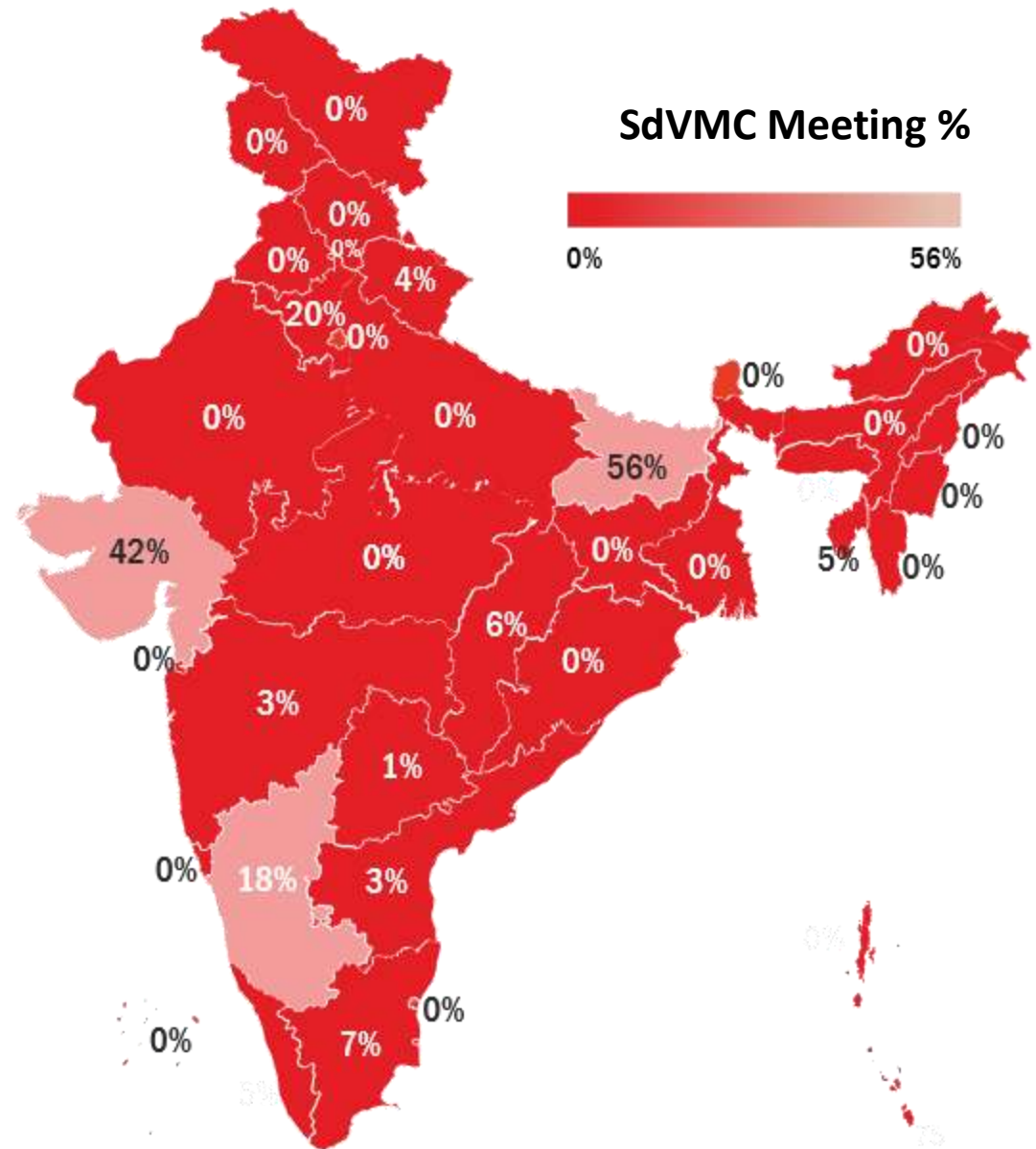
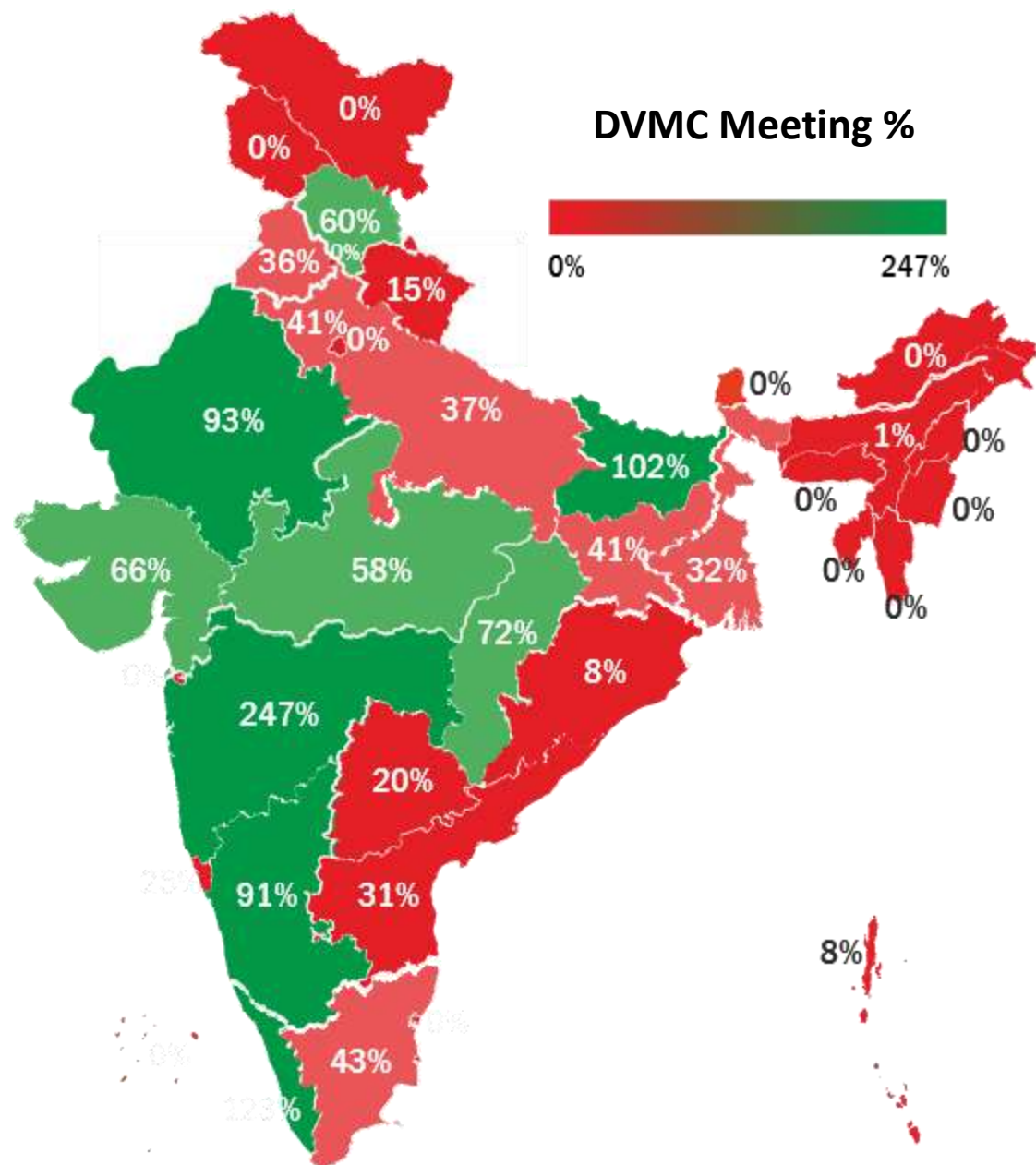
Since 1995 (Club zero):

- States: 10 of 28, 36%.
- Chief ministers: 109 of 146, 75%.

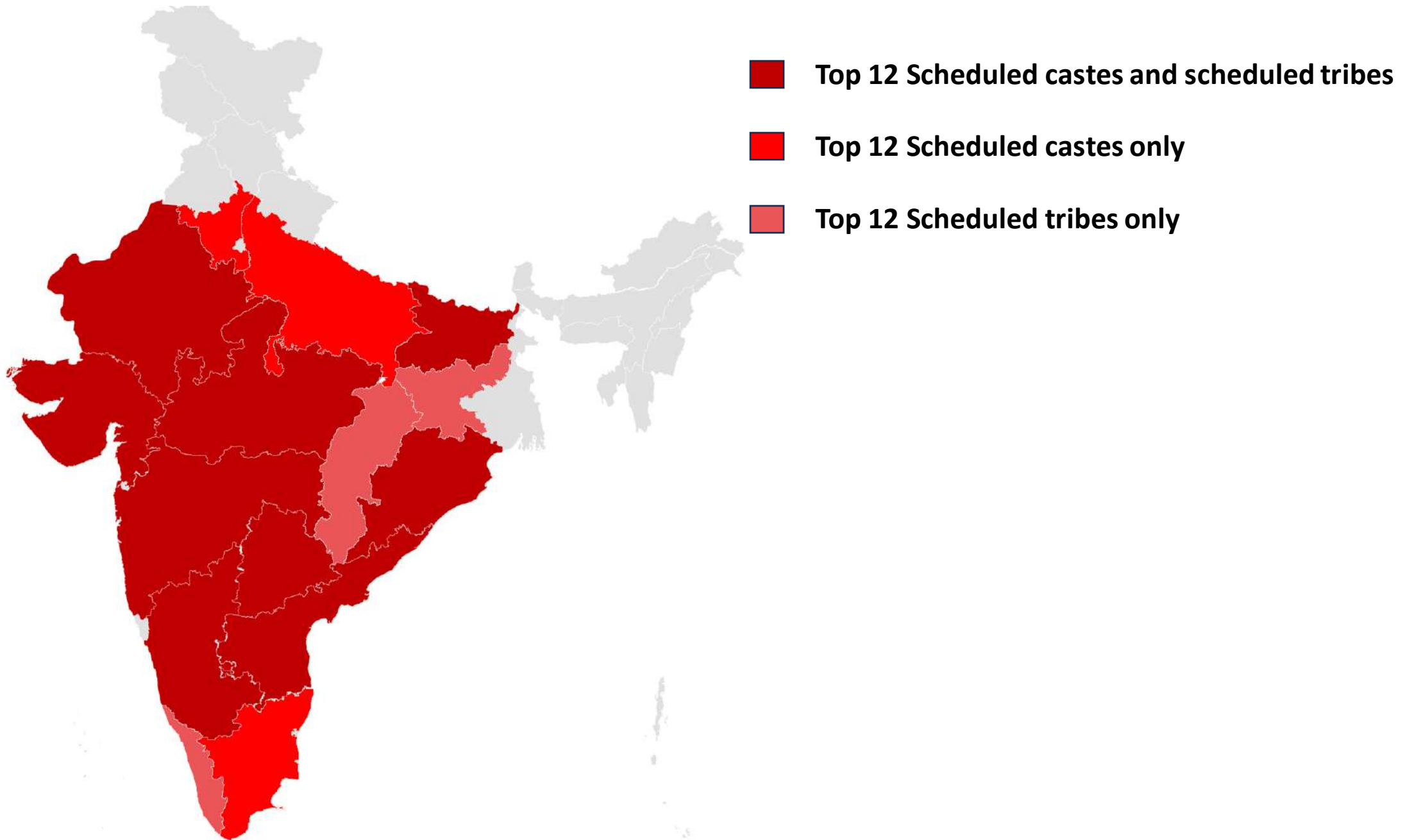
[Only 37 of 146 (25%) have conducted even one meeting ever].

- Political parties 25 of 35, 71%.



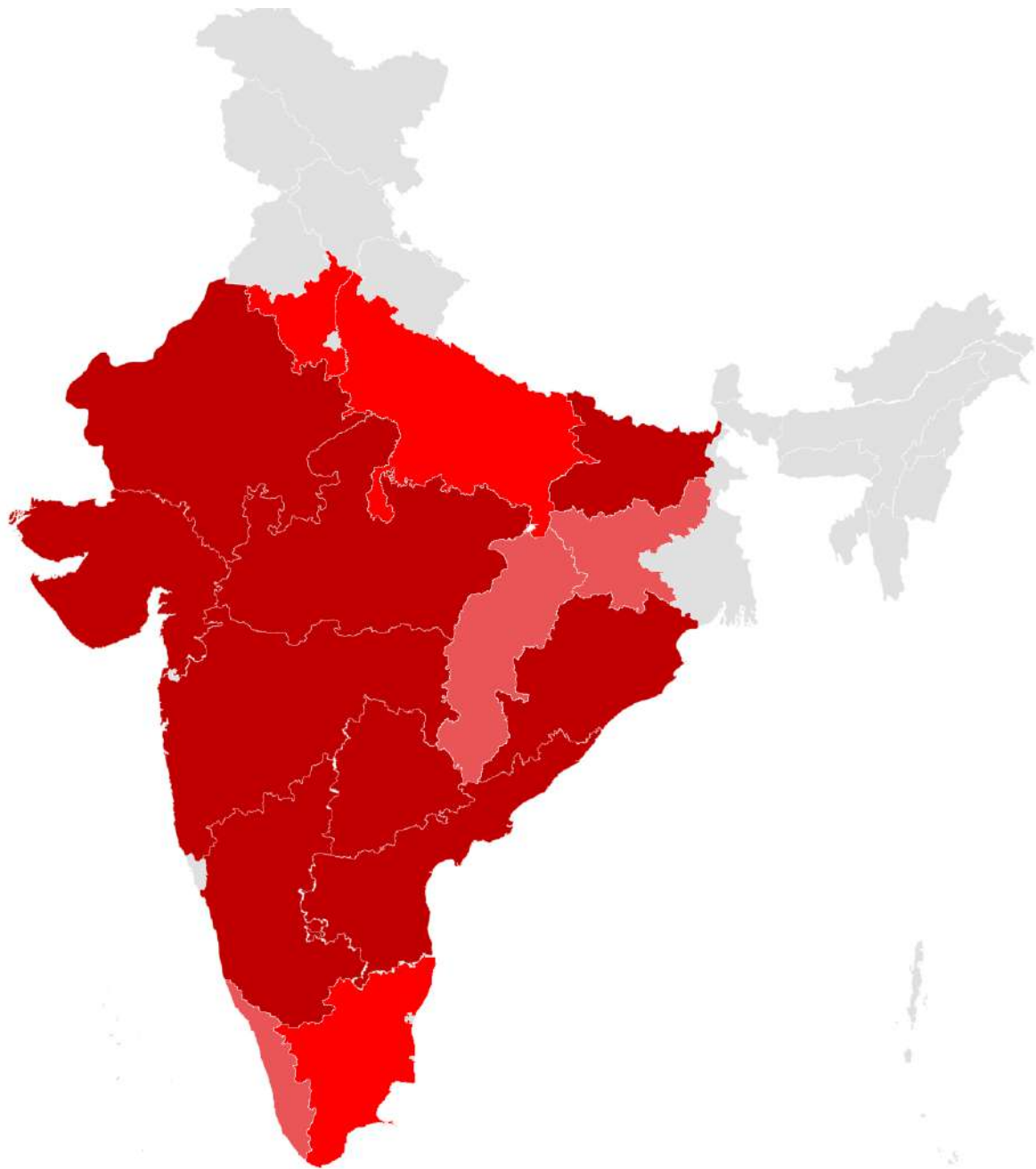


## Top 12 states with most registered atrocities 2021

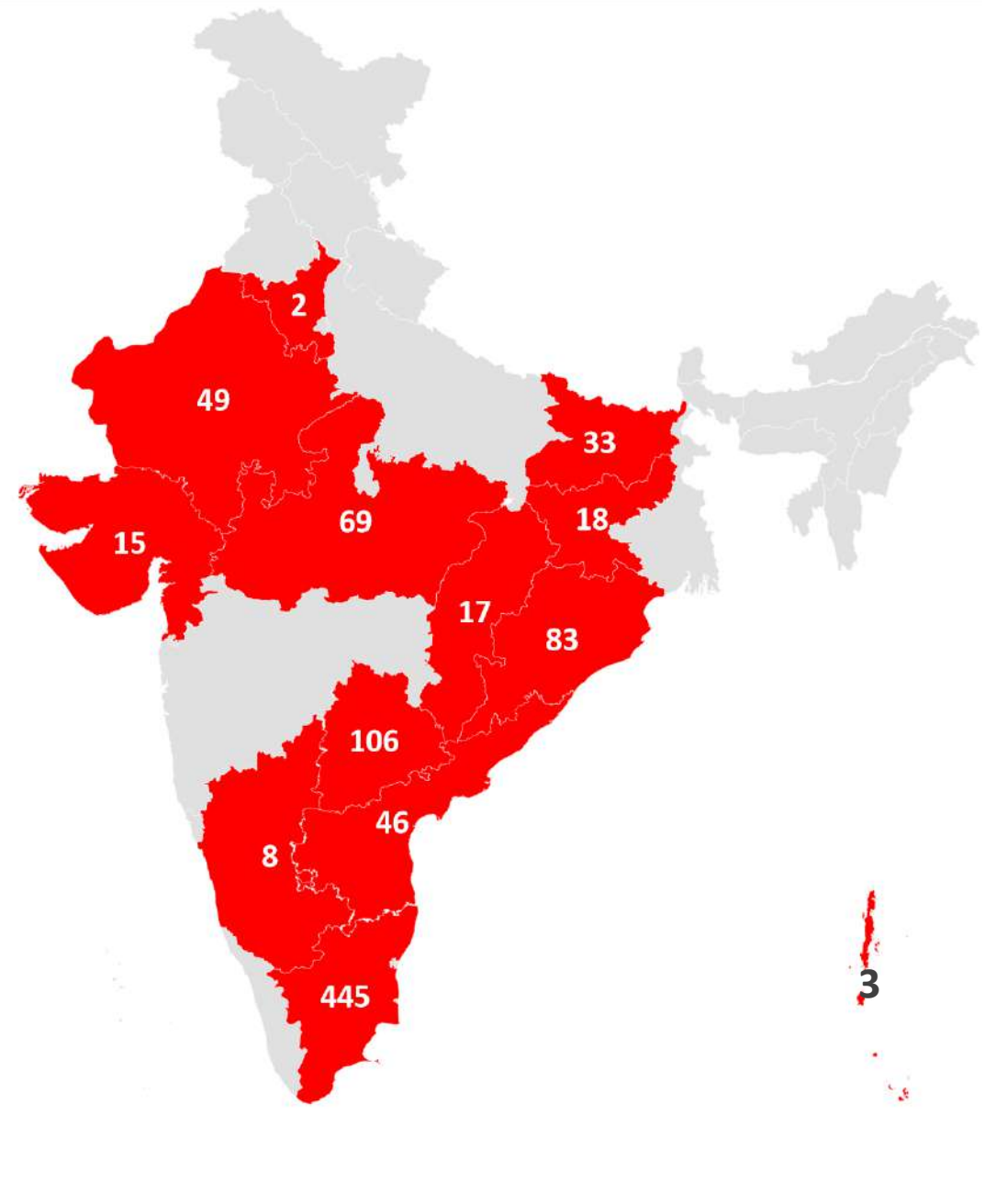




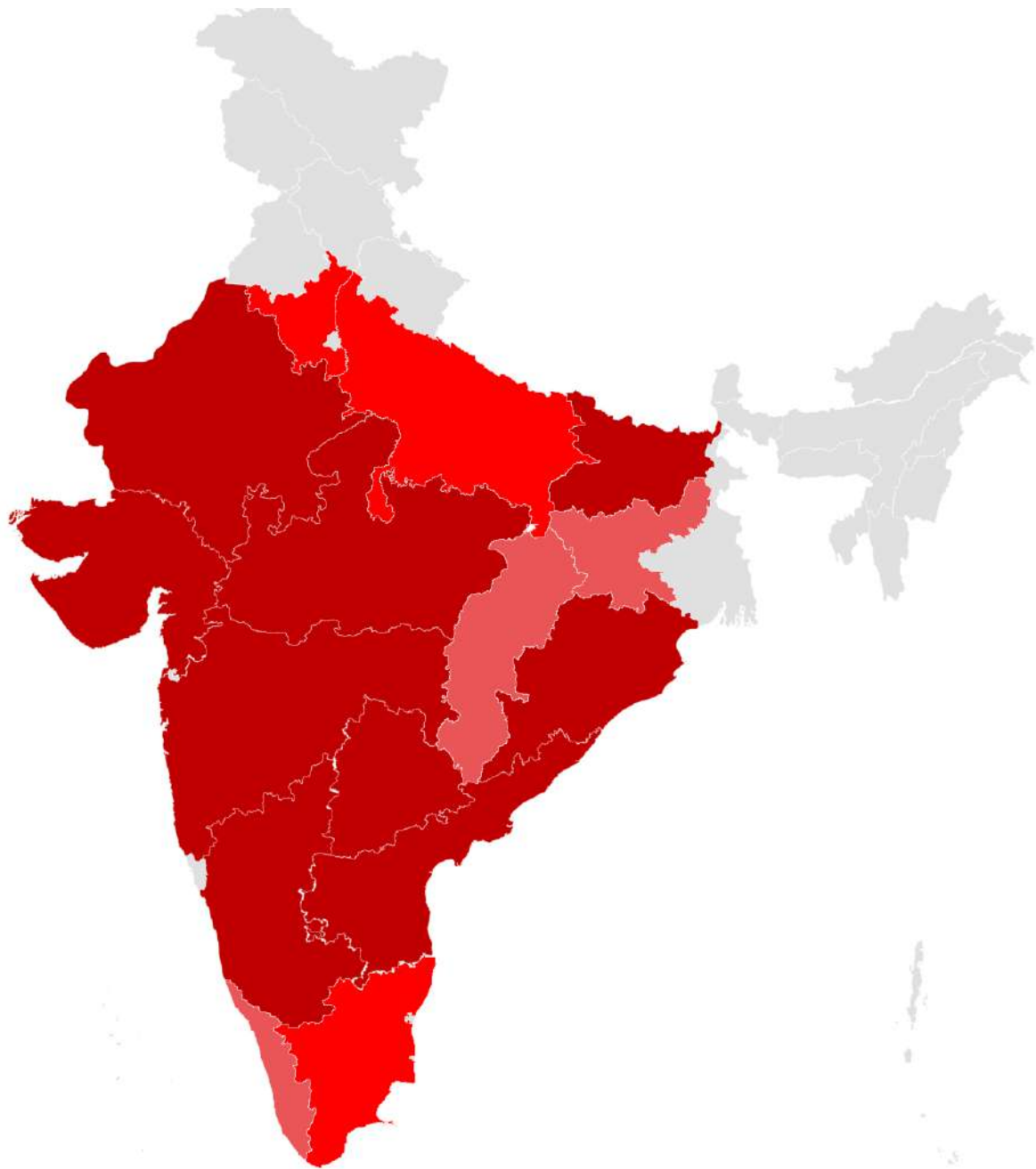
Atrocity prone states 2021



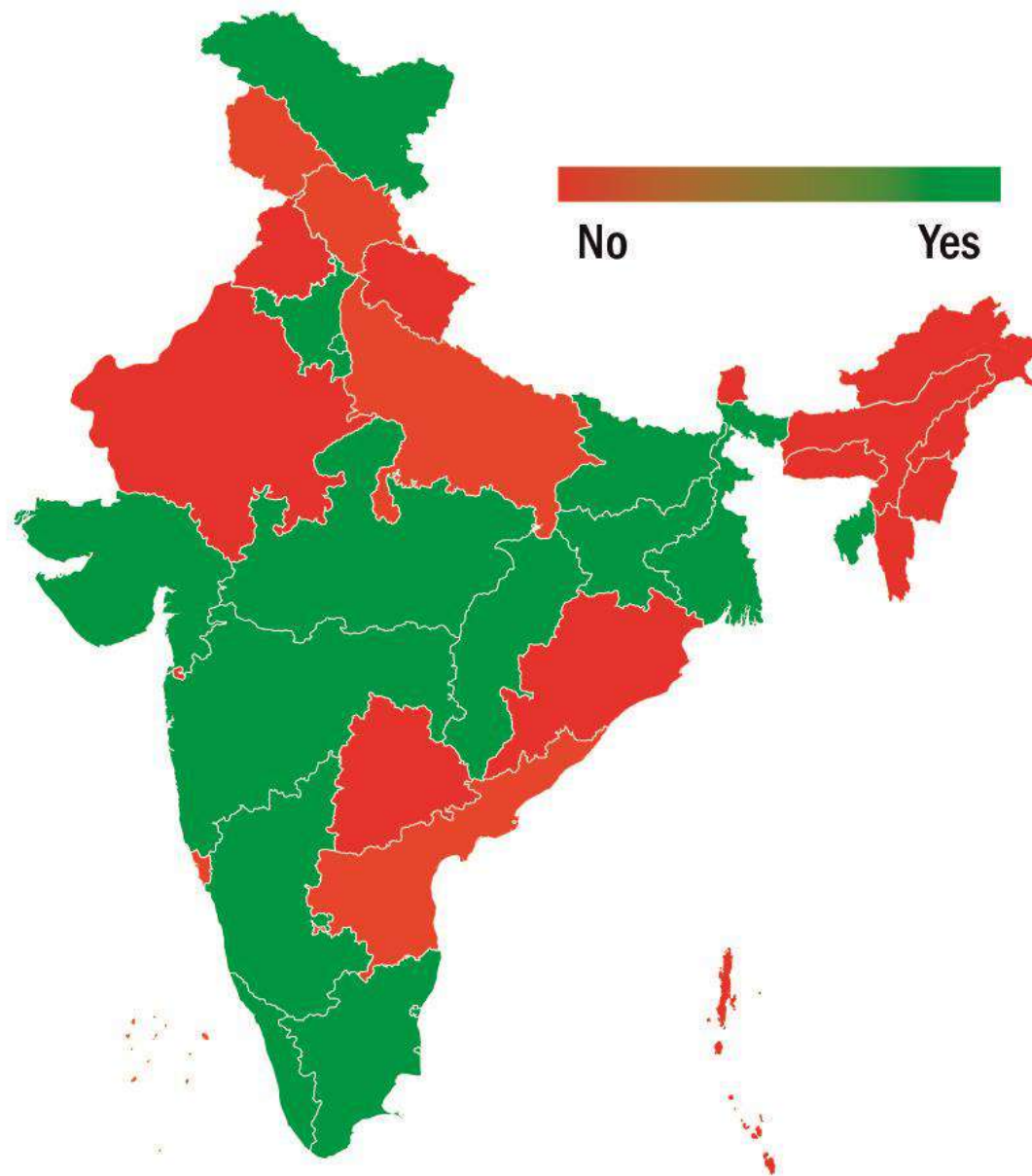
Identified (atrocity prone) areas



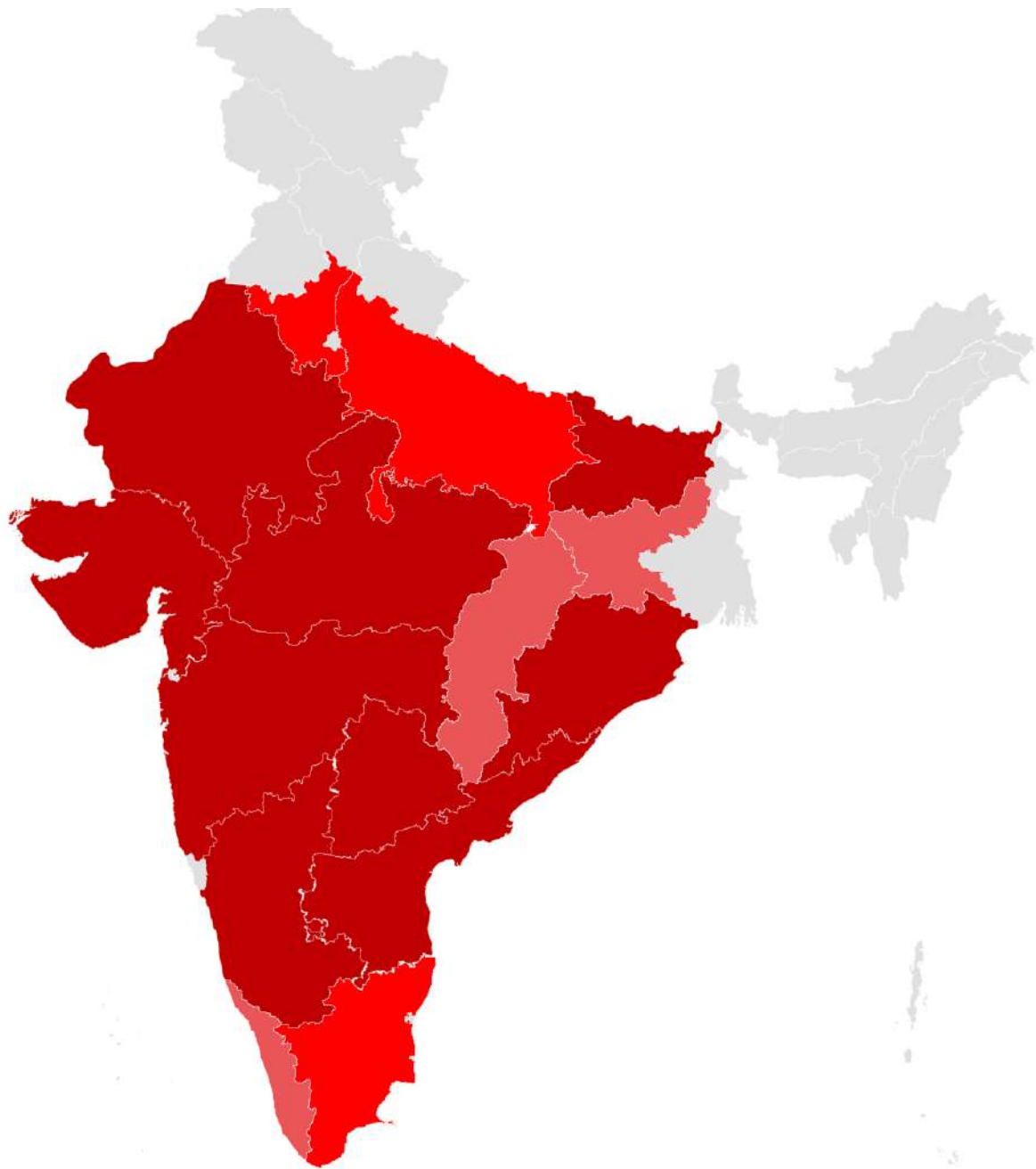
Atrocity prone states 2021



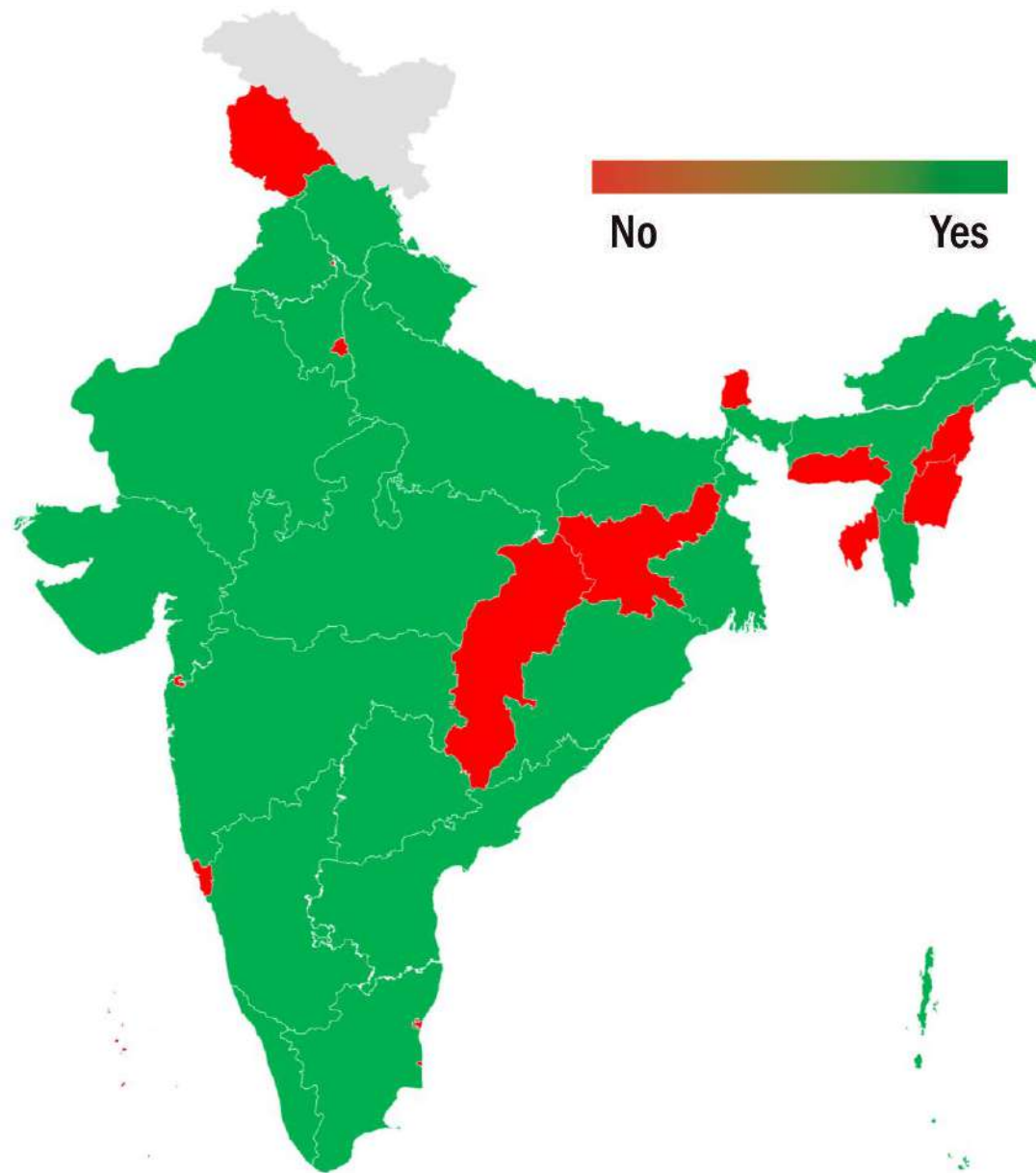
Nodal officers of required rank



Atrocity prone states 2021

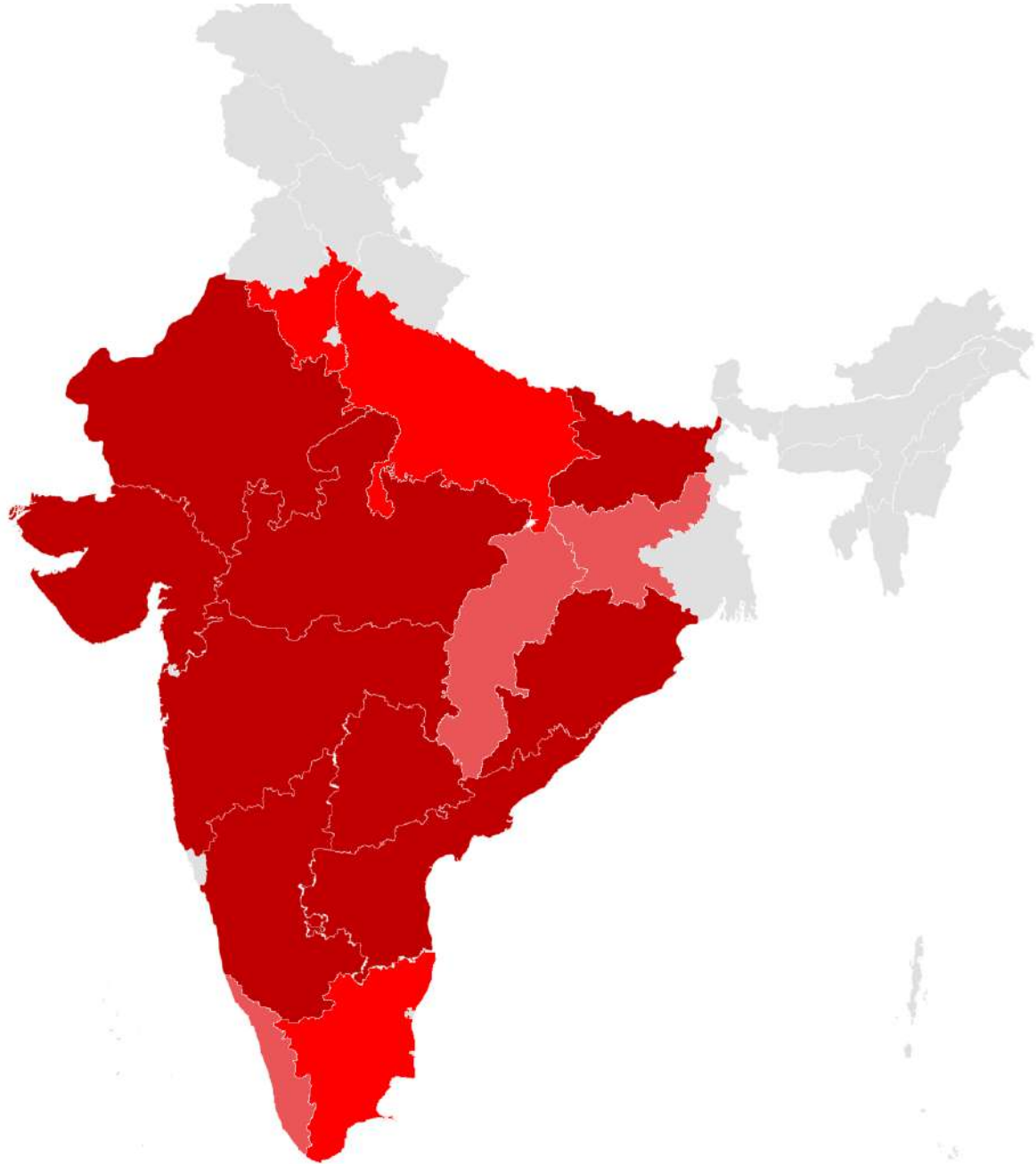


Protection cell with officer of required rank

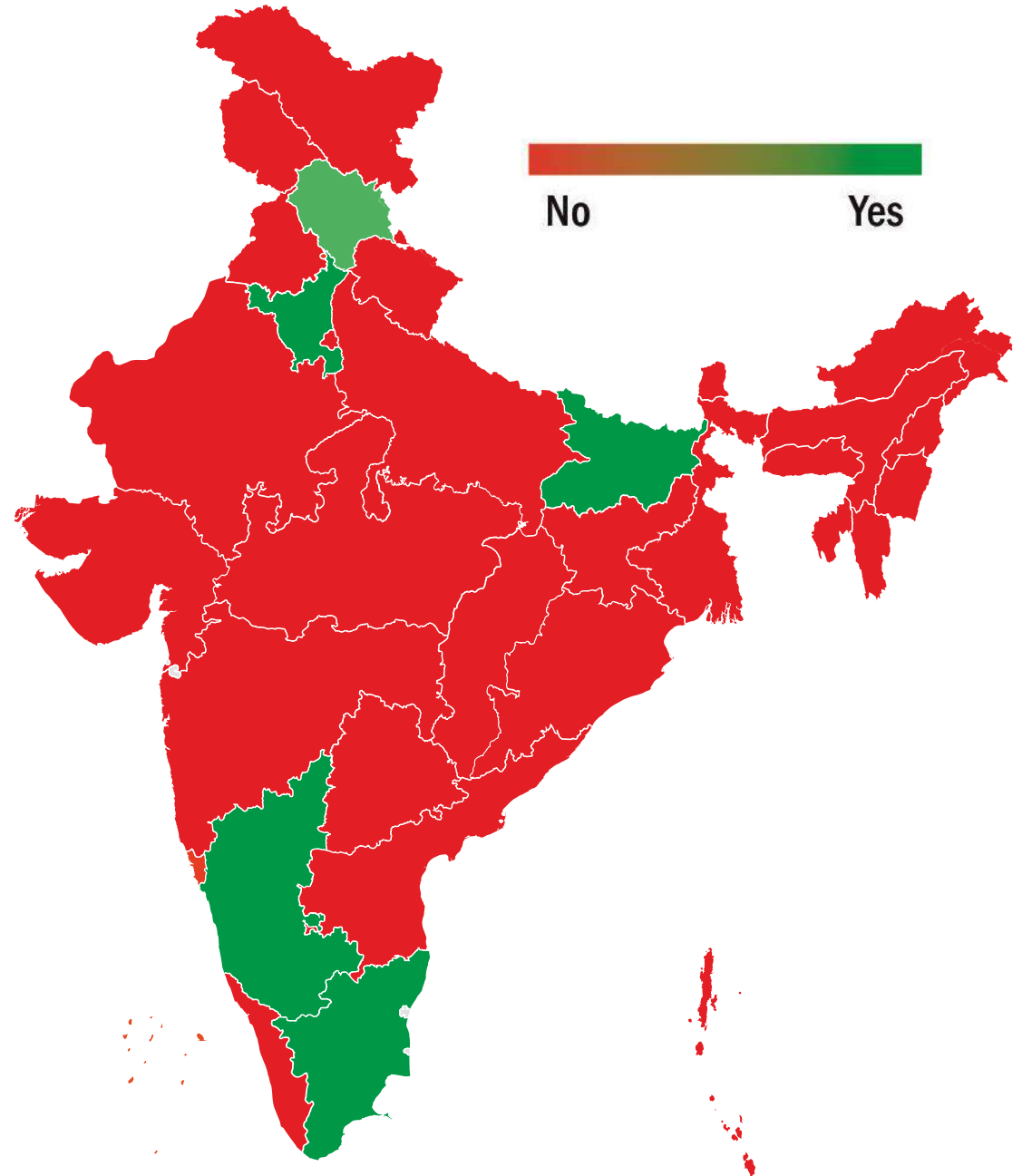




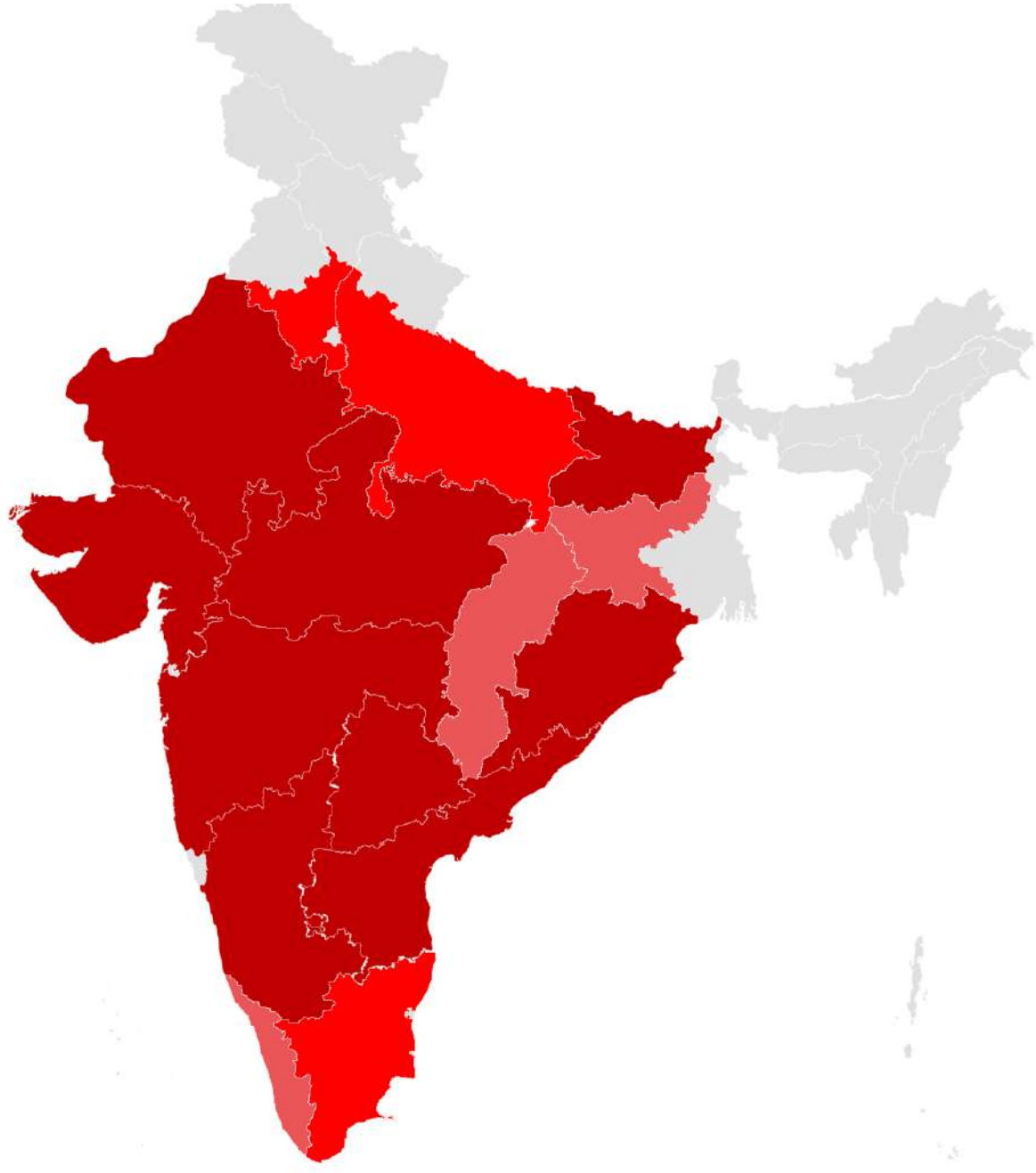
Atrocity prone states 2021



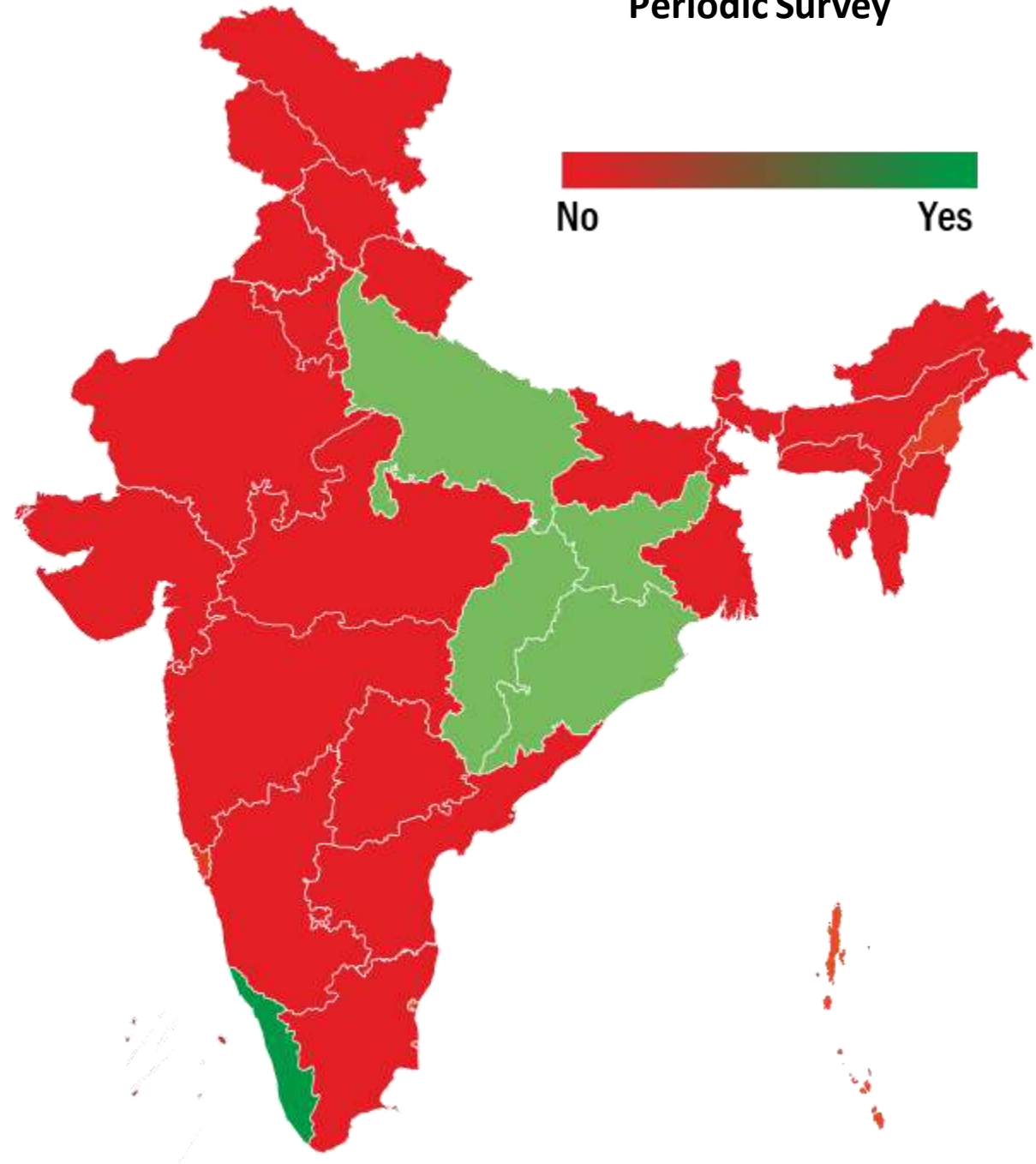
Contingency Plan



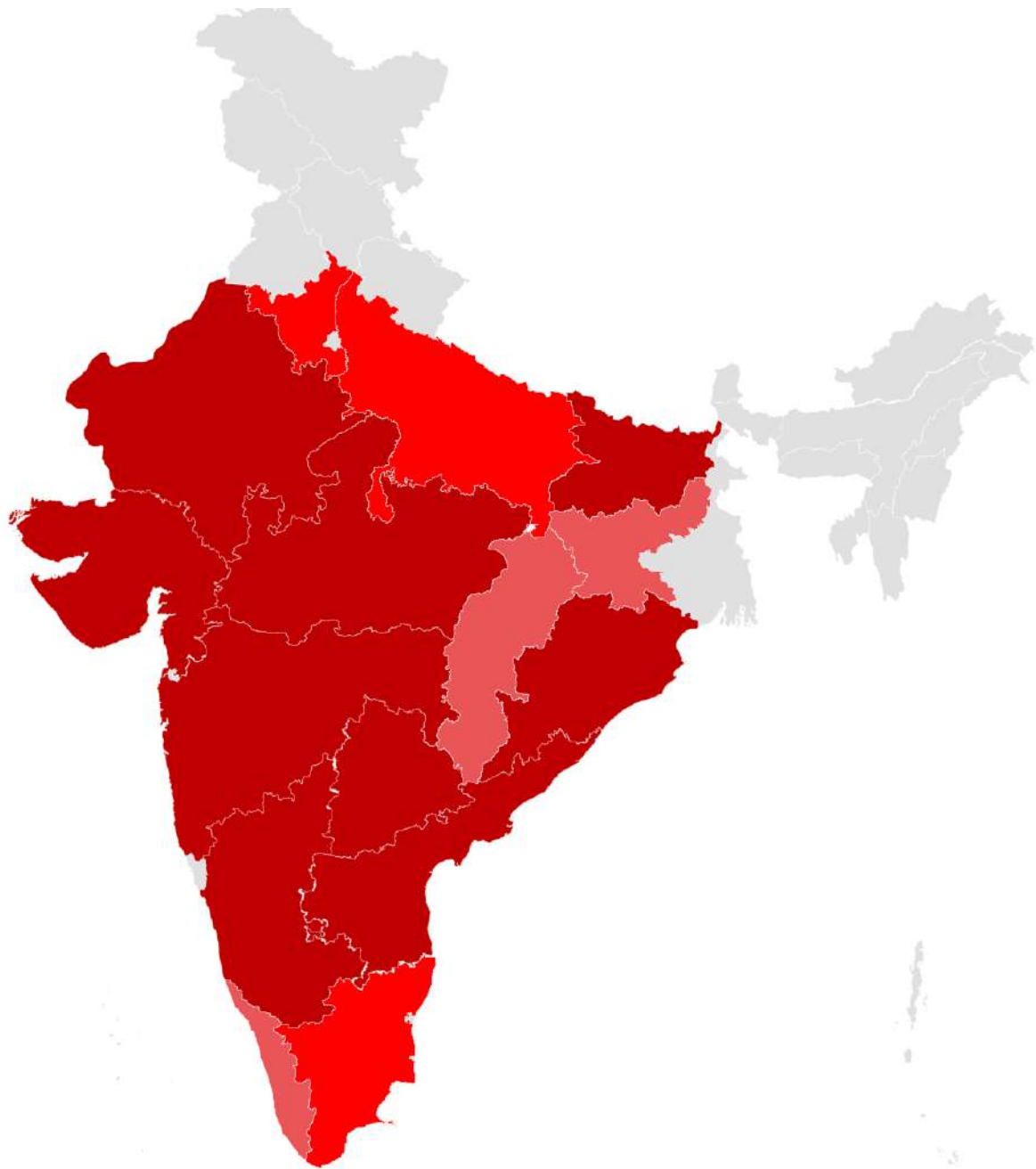
Atrocity prone states 2021



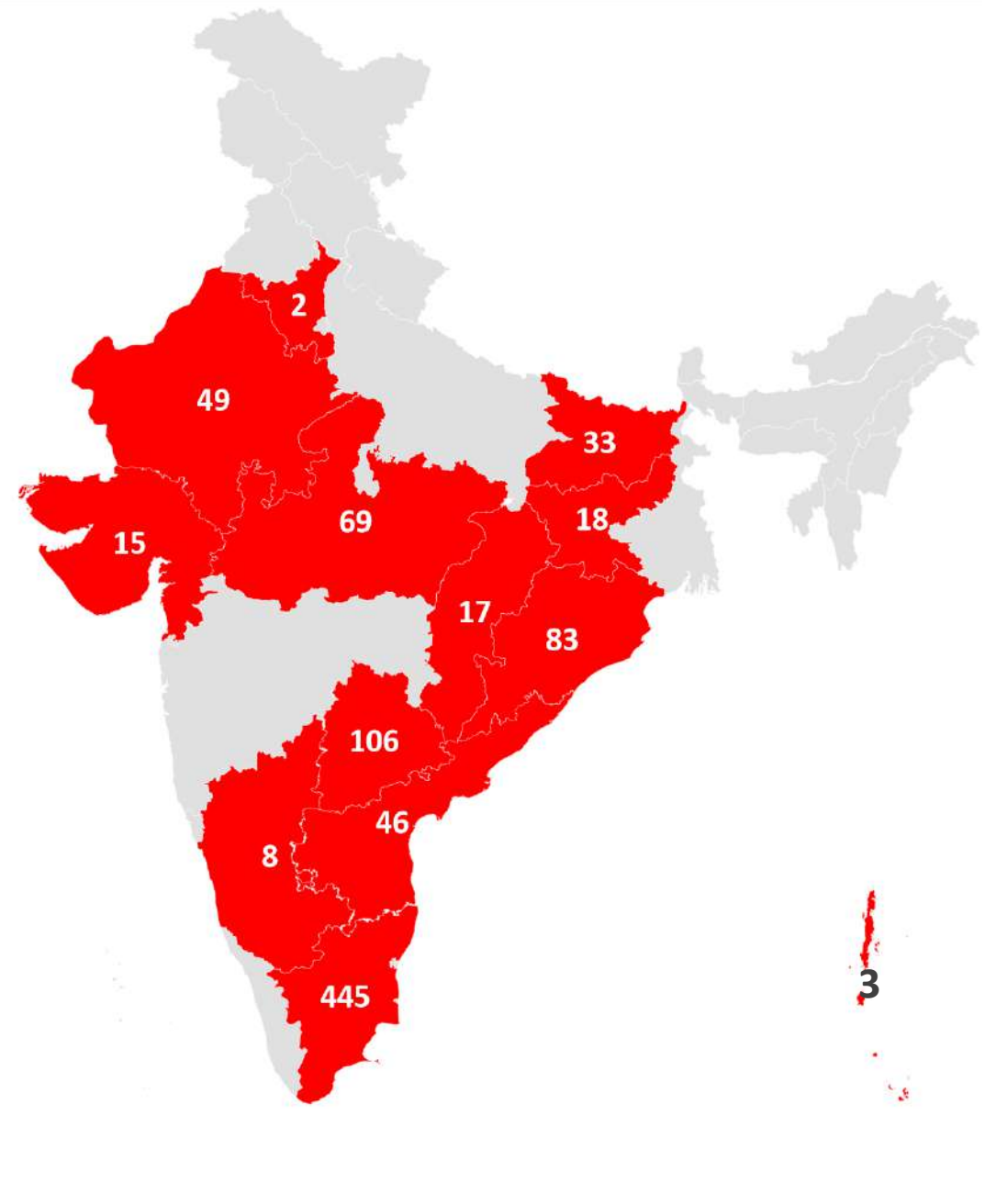
Periodic Survey



Atrocity prone states 2021

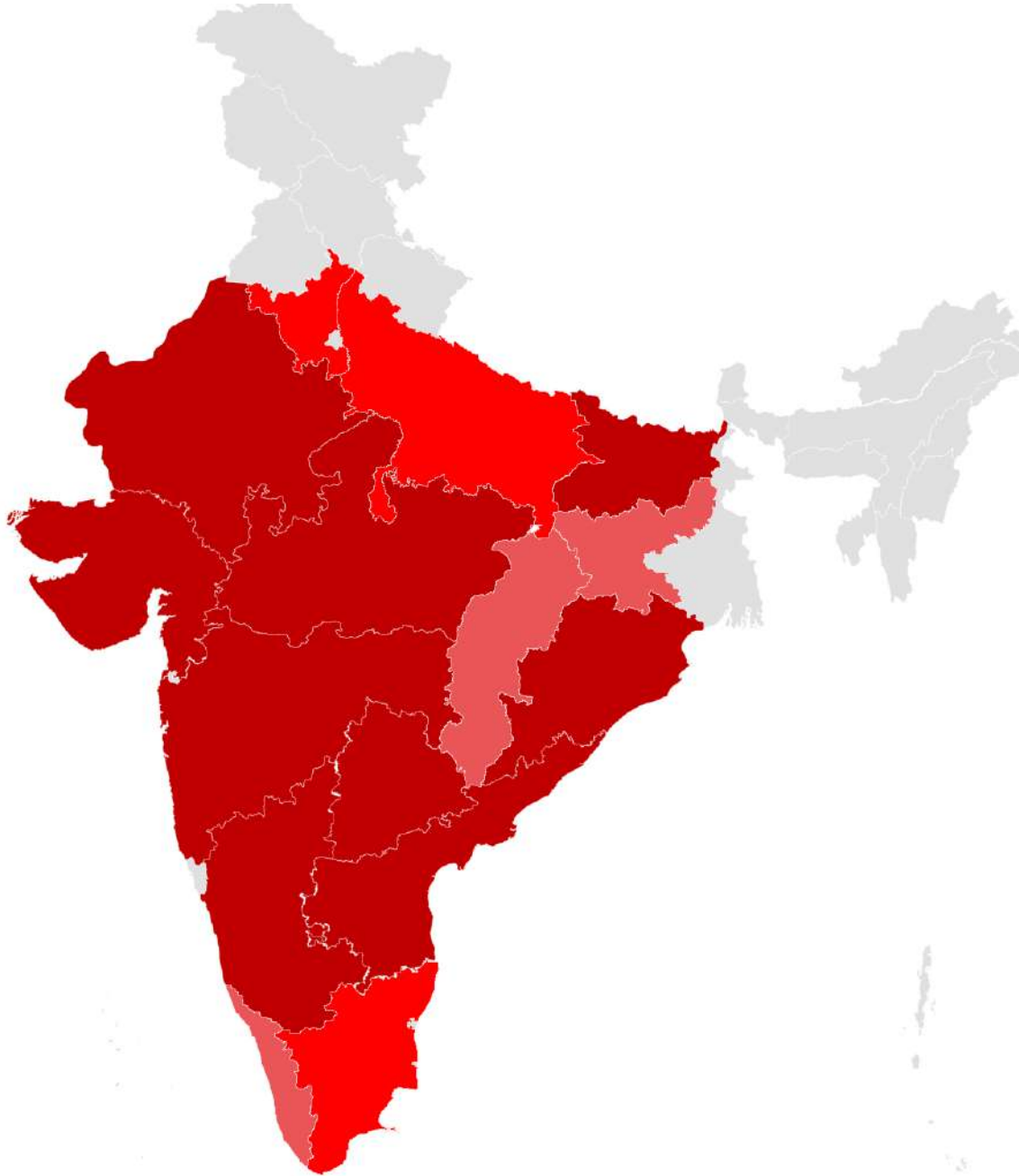


Identified (atrocity prone) areas

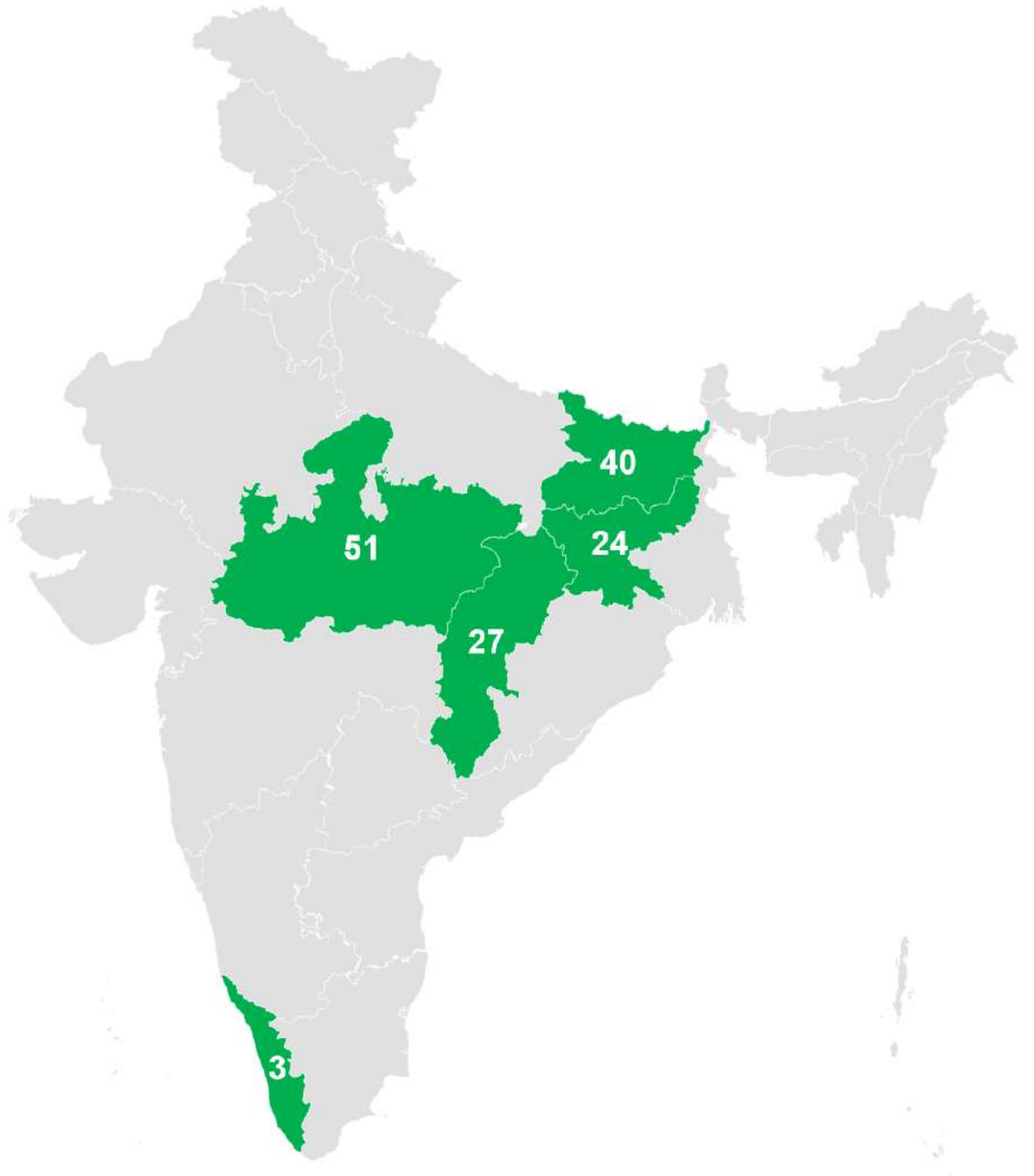




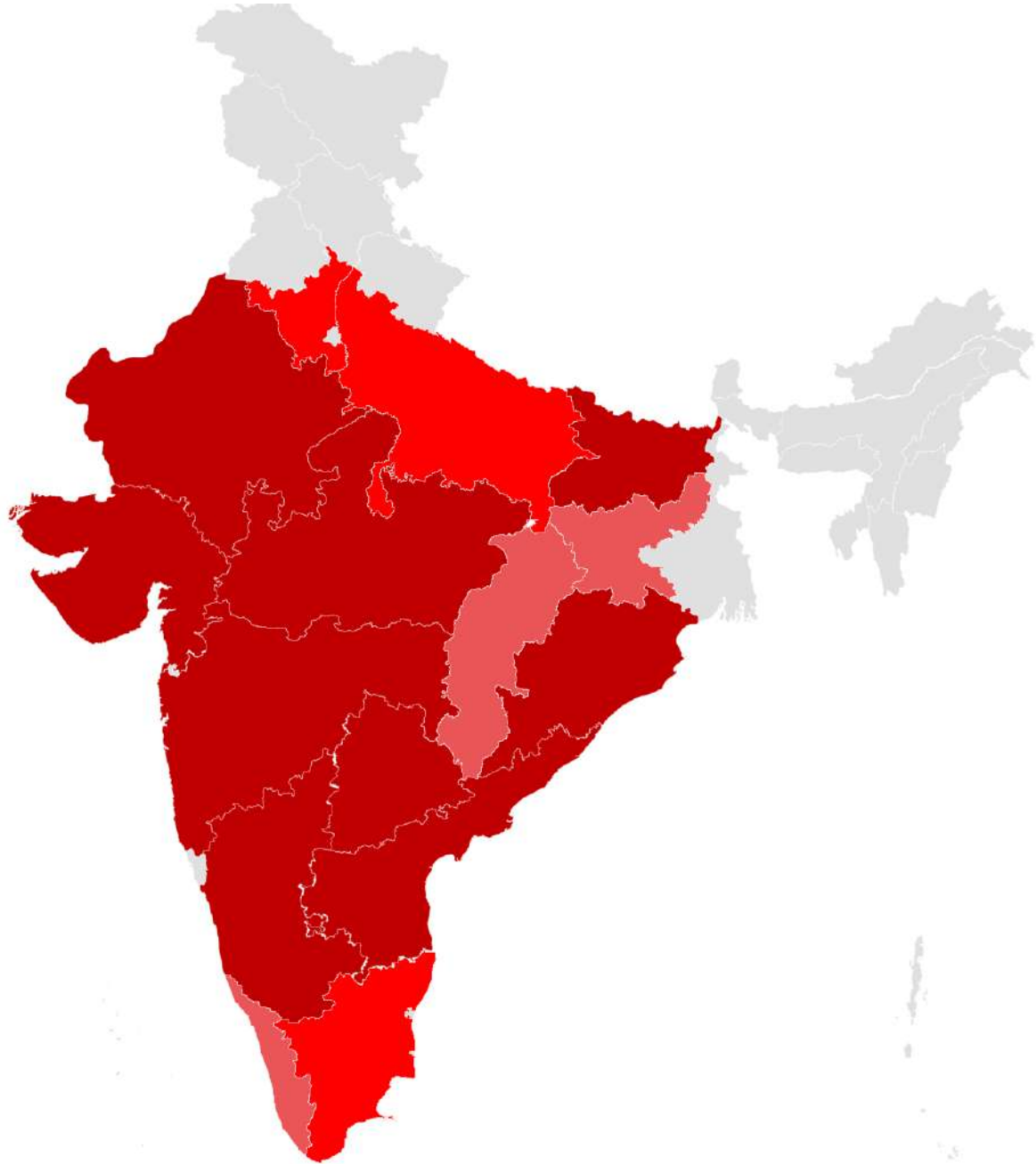
**Atrocity prone states 2021**



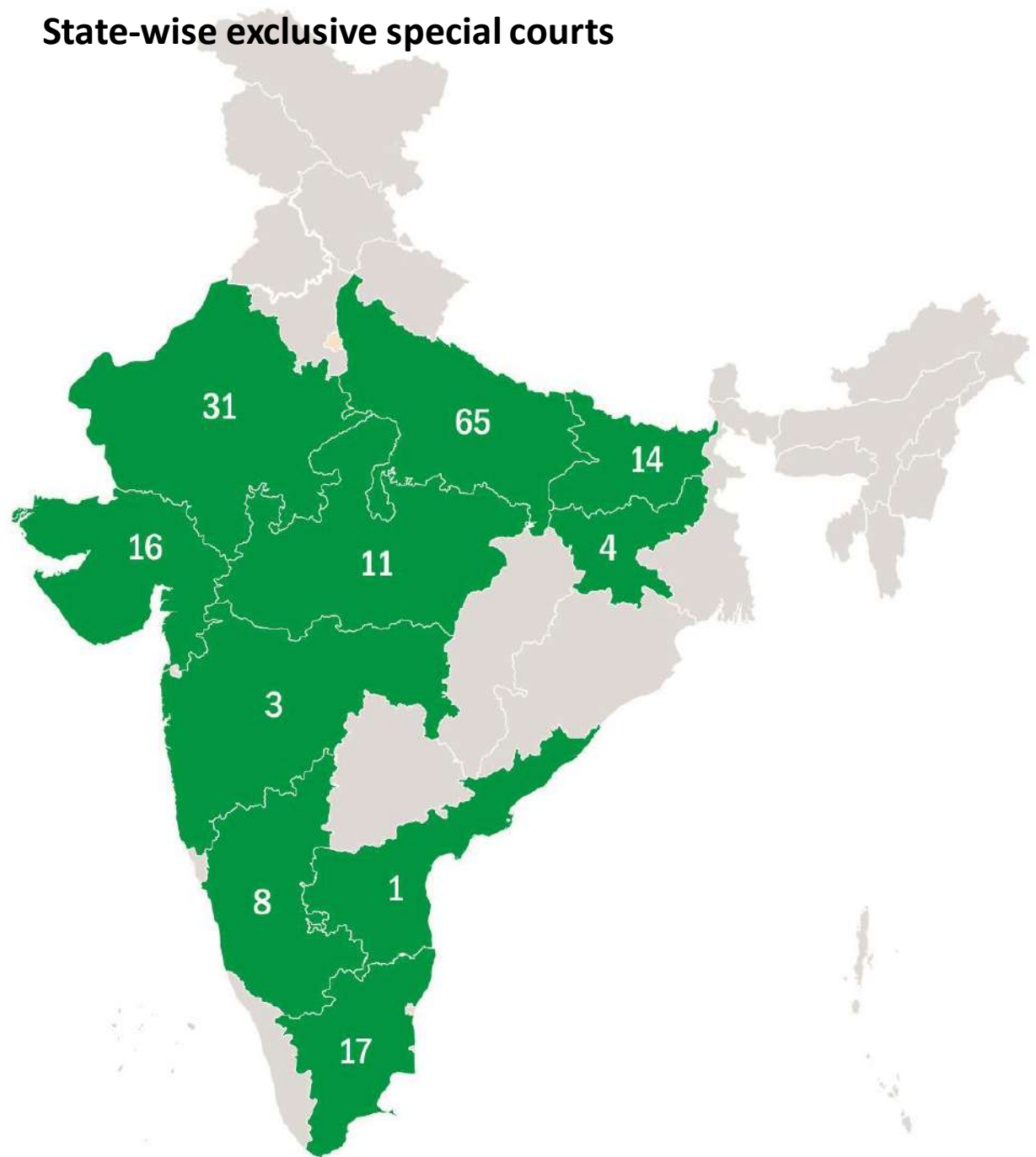
**Special police stations**



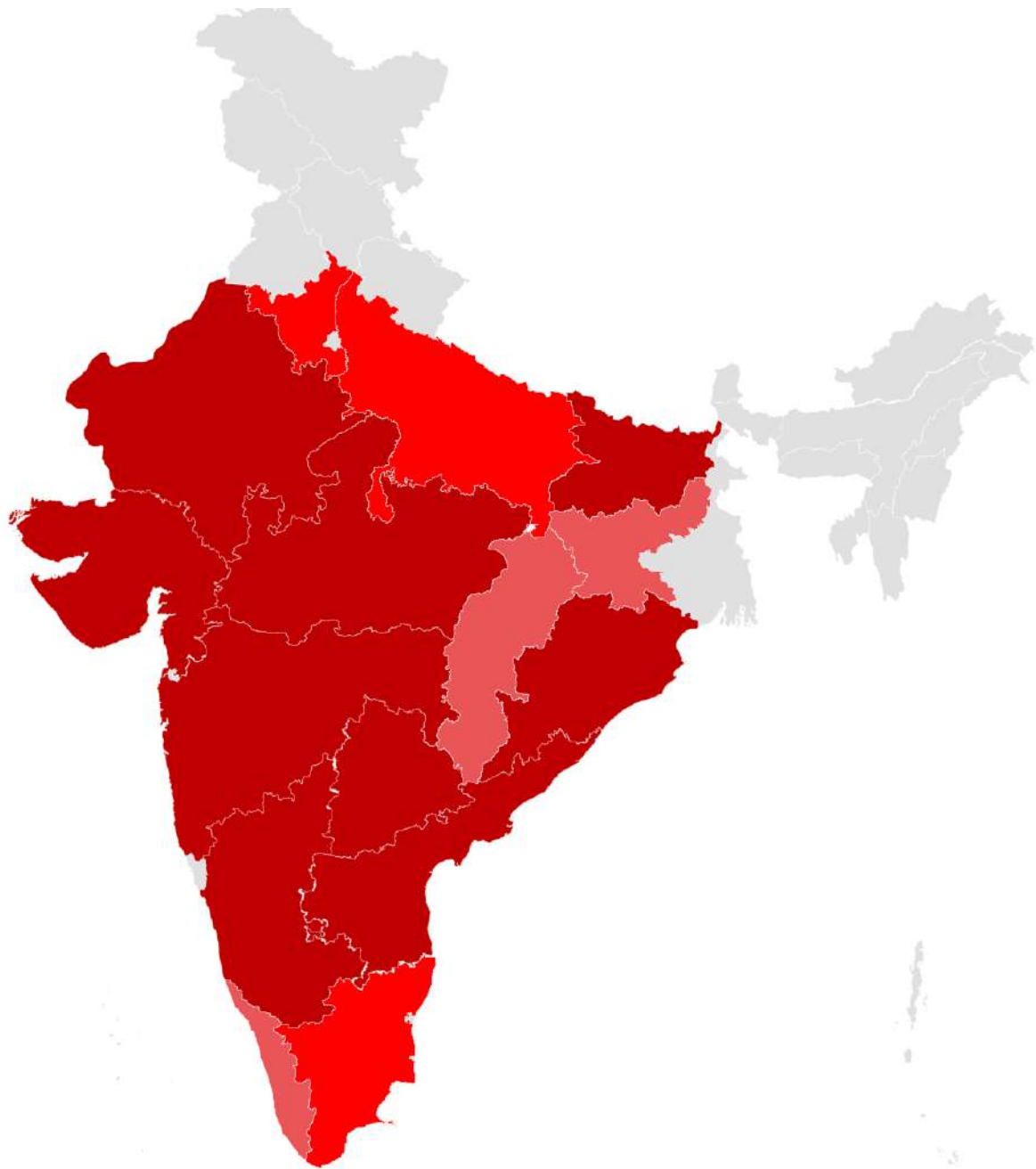
Atrocity prone states 2021



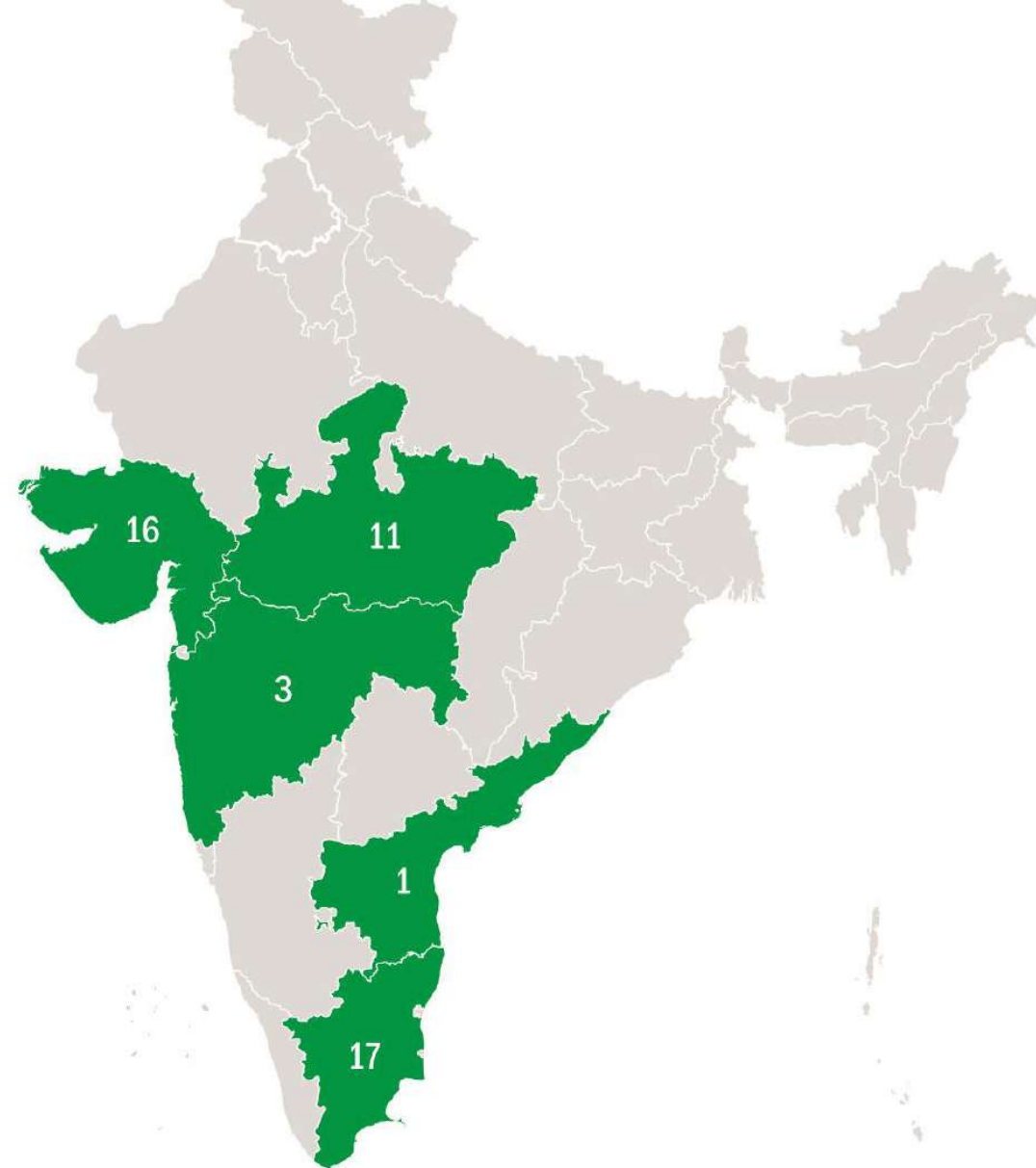
State-wise exclusive special courts



Atrocity prone states 2021

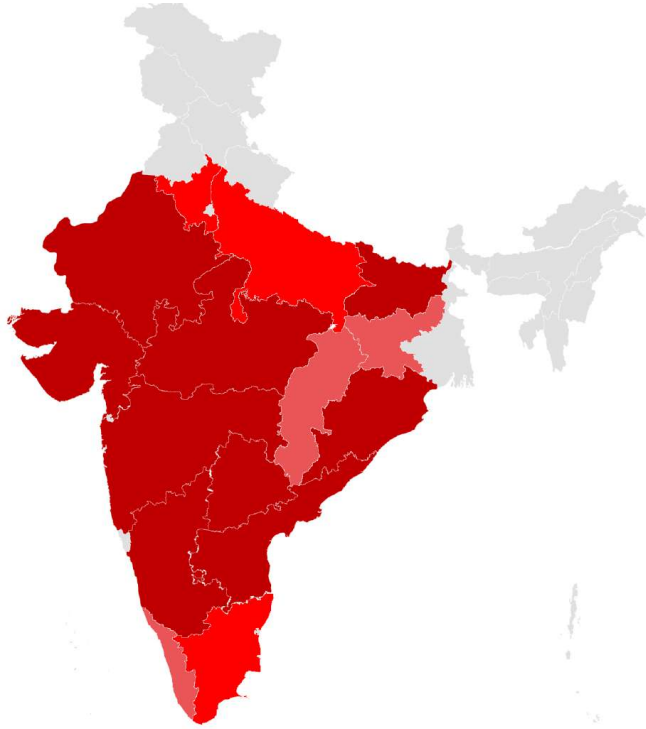


Central assistance for Exclusive Special Courts



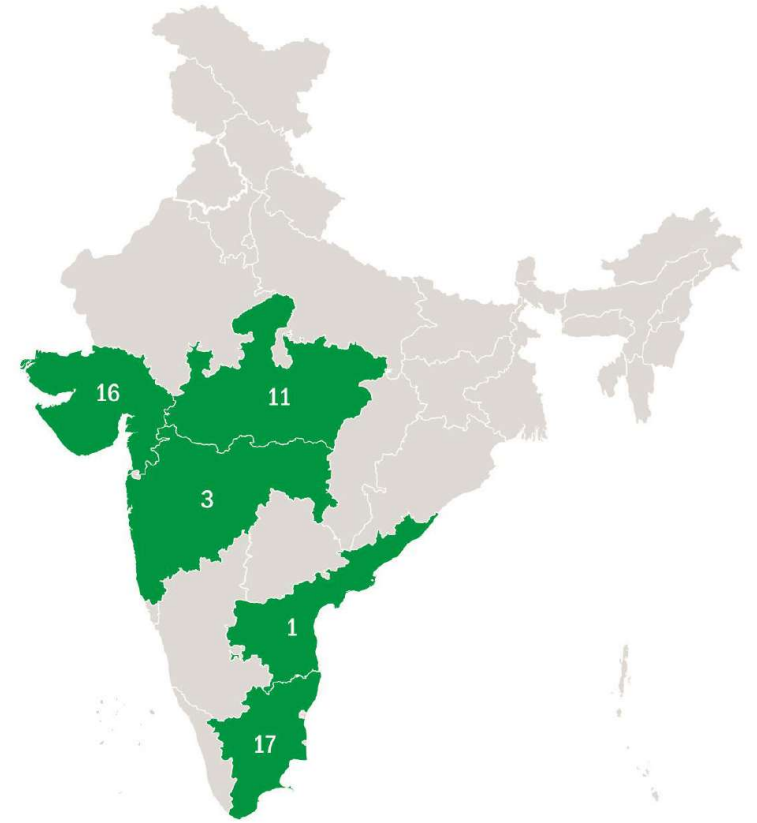
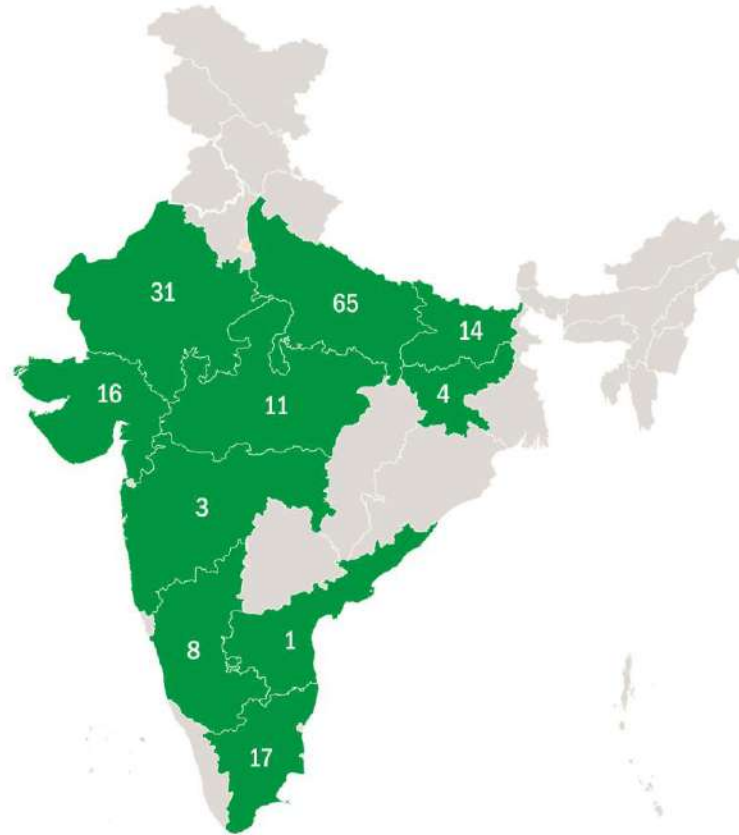


**Atrocity prone states 2021**



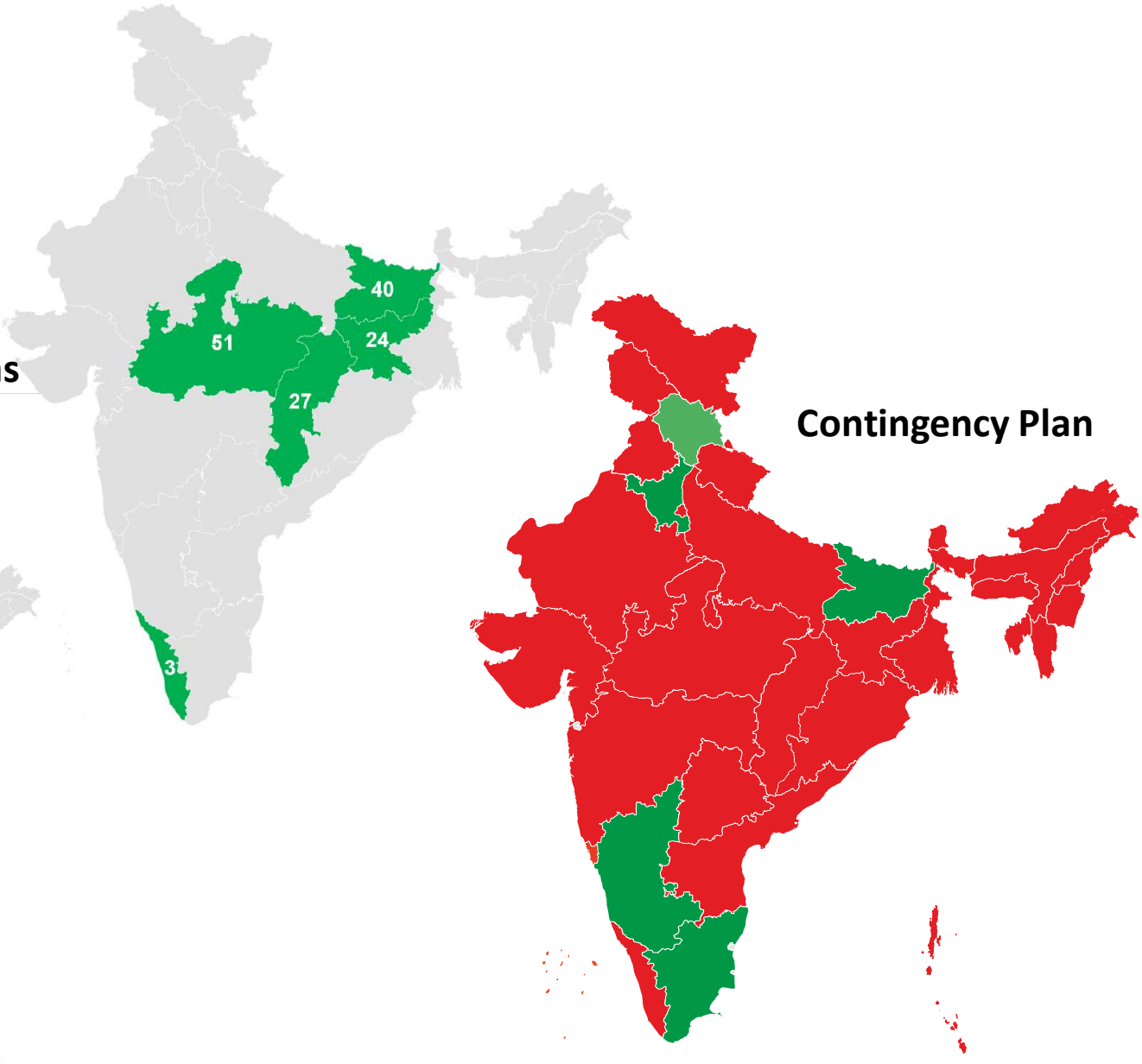
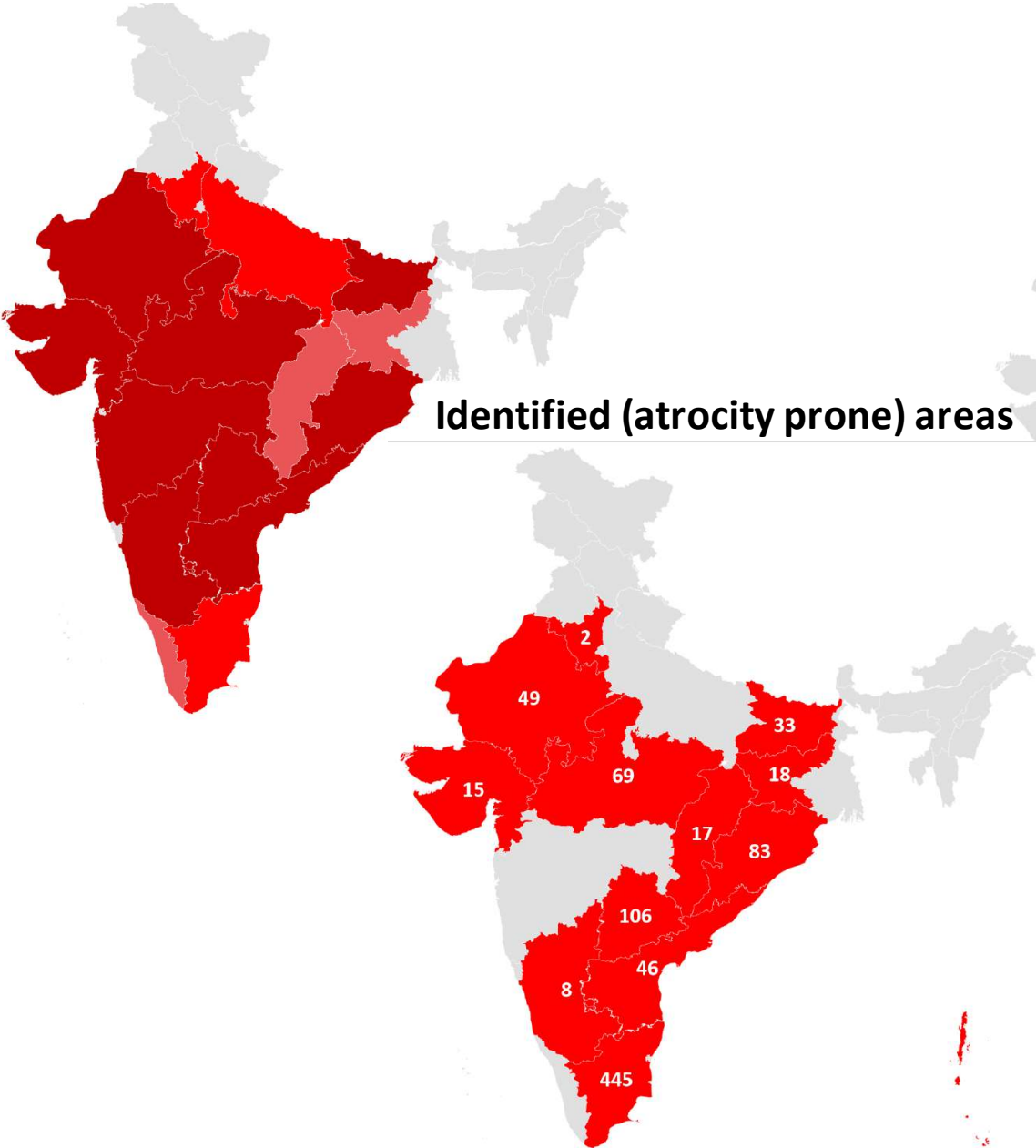
**Central assistance for Exclusive Special Courts**

**States-wise exclusive special courts**



Atrocity prone states 2021

Special police stations





States & Union Territories	Recorded Crime and Rate				Bodily Harm (ASATYA)				Charge-sheeting, Timeliness			ESPP/SPP	Court Disposal		Pendency increase		Conviction Rate		Appeals	DAF	Relief	TAME	SER	SVMC 1995 – 2021	SVMC 2021	DVMC	SdVMC	SNO <sup>1</sup>	PC <sup>2</sup>	CP	Survey	SO <sup>3</sup>	Awareness		Account-ability <sup>4</sup>	PR	Awards			
	Cases SC	Rate ST	Cases SC	Rate ST	ATM ÷ Murder SC	ATR ÷ Rape ST	ATR ÷ Rape SC	ST	SC	ST	% Compliance	% Compliance	SC	ST	SC	ST	SC	ST	% Compliance	₹ In Lakhs	% Compliance	% Compliance	Total eligible										Officials	Others						
Andhra Pradesh	2,014	23.8	361	13.7	197%	80%	3%	24%	75.87	77.88	65%	100	5.2	4.5	126%	101%	5.3	5.6	1%	₹2,667	14%	2	945	8%	50%	31%	3%						9,107	0					AP	
Arunachal Pradesh	0		1	0.1	0%	0%	0%	0%					0						0%	0			0	0%	0%	0%	0%						0	0					AR	
Assam	15	0.7	16	0.4	0%	∞	0%	0%	23.08	75.00	0%	100	0	0	125%	24%			0%	₹14			4	2%	0%	2%	0%						0	0					AS	
Bihar	5,842	35.3	103	7.7	66%	∞	∞	33%	82.34	84.62	30%	100	0.3	1.8	82%	91%	31.2	36.4	0%	₹4,367	10%	16	943	19%	50%	102%	55%						80	156					BR	
Chhattisgarh	330	10.1	506	6.5	150%	57%	∞	∞	97.97	98.46	55%	109	6.4	4.6	86%	116%	18.5	24.3	14%	₹3,325	9%	659	1,528	12%	0%	72%	6%						33	1,195					CG	
Goa	4	15.7	5	3.3	0%	0%	0%	∞	80.00	100.00	78%	350	3.8	4.2	19%	35%	0	0	0%	₹4		0	2	13%	50%	25%	0%						0	0					GA	
Gujarat	1,201	29.5	341	3.8	135%	89%	∞	∞	95.3	96.47	88%	100	1.2	1.4	45%	51%	5.8	0	16%	₹2,838	100%	0	1,096	19%	0%	86%	42%						8,912	1,373					GJ	
Haryana	1,628	31.8	0		51%	0%	4%	0%	48.71		54%	0	6.2	0	205%		25.1		0%	₹3,188	0%	0	1,212	23%	50%	41%	20%						845	2,090					HR	
Himachal Pradesh	244	14.1	7	1.8	100%	∞	∞	0%	64.29	75.00	52%	0	5.9	0	108%	60%	5.4		10%	₹158	0%	0	70	9%	0%	60%	0%						67	4,860					HP	
Jharkhand	546	13.7	250	2.9	1300%	500%	13%	∞	56.83	63.72	21%	60	2.1	2.1	57%	56%	53.8	63.8	0%	₹382	1%	100	164	0%	0%	41%	0%						209	280					JH	
Karnataka	1,673	16	361	8.5	123%	207%	1%	∞	86.01	89.87	74%	0	6.0	5.7	35%	43%	1.6	0	0%	₹3,308	40%	58	1,158	15%	60%	91%	18%						4,820	148,136					KA	
Kerala	946	31.2	133	27.4	92%	0%	∞	∞	78.46	81.75	28%	100	9.9	4.8	94%	82%	9.7	29.0	1%	₹2,229	2%	16	1012	15%	50%	123%	5%						400	2,547					KL	
Madhya Pradesh	7,214	63.6	2,627	17.2	87%	54%	0%	∞	99.48	99.78	55%	0	7.7	7.9	85%	79%	28	34.3	4%	₹12,671	10%	80	5,153	15%	0%	56%	0%						4,502	11,589					MP	
Maharashtra	2,503	18.9	628	6	182%	38%	∞	∞	89.93	89.98	49%	0	3.1	2.6	61%	57%	10.7	11.8	0%	₹6,677	5%	1	2,794	9%	0%	247%	3%						7,056	14,690					MH	
Manipur	0	0	0	0	0%	0%	0%	0%		0	0%	0	0	0	0%	-25%			0%	₹5			3	0%	0%	0%	0%						0	0					MN	
Meghalaya	0	0	0	0	0%	0%	0%	0%				0							0%				0	0%	0%	0%	0%						0	0					ML	
Mizoram	0	0	0	0	0%	0%	0%	0%				0		100				100.0	0%	₹40		0	8	0%	0%	0%	0%						0	0					MZ	
Nagaland	0		0	0	0%	0%	0%	0%											0%	0			0	0%	0%	0%	0%						0	0					NL	
Odisha	2,327	32.4	676	7	92%	64%	∞	∞	90.82	95.01	46%	50	0.9	0.4	88%	75%	0.7	0	4%	₹3,865	0%	175	1,544	13%	0%	8%	0%						7	46					OD	
Punjab	200	2.3	0		55%	0%	10%	0%	86.87	0	60%	67	8.1	33.3	178%	0%	25.0	0	0%	₹468	20%	2,484	161	0%	0%	36%	0%						0	0					PB	
Rajasthan	7,524	61.6	2,121	23	104%	100%	12%	8%	50.05	46.5	49%	100	6.9	5.4	58%	70%	41.6	45.1	1%	₹8,181	0%	2	3,299	8%	50%	93%	0%						8,125	0						RJ
Sikkim	2	7.1	1	0.5	0%	0%	∞	∞	100.00	100.00	67%	400	28.6	25	87%	50%	0	0	0%	₹20		0	7	0%	0%	0%	0%						0	0					SK	
Tamil Nadu	1,377	9.5	39	4.9	112%	∞	2%	∞	84.61	94.74	56%	0	9.1	0	97%	53%	18.4		1%	₹2,477	11%	261	778	13%	50%	43%	7%						0	0					TN	
Telangana	1,772	32.6	512	15.6	81%	32%	0%	1%	75.46	76.4	34%	53	6.0	7.5	181%	172%	8.2	5.2	0%	₹4,122	0%	0	1,668	7%	0%	20%	1%						5,635	24,008					TS	
Tripura	3	0.5	0	0	0%	0%	0%	0%			0%	100	0	0	0%				₹7			2	0%	0%	3%	5%						17	44					TR		
Uttar Pradesh	13,148	31.8	4	0.4	52%	0%	2%	∞	85.01	75.00	98%	100	3.6	0	88%	579%	78.3		0%	₹11,750	3%	0	4,001	2%	0%	37%	0%						42,858	0					UP	
Uttarakhand	123	8.5	6	2.1	∞	∞	∞	∞	80.56	80.00	100%	8	0.5	0	183%	189%	0		52%	₹302	1%	0	103	0%	0%	15%	4%						0	0					UK	
West Bengal	108	0.5	92	1.7	0%	150%	50%	80%	88.41	98.65	0%		0.8	2.8	-70%	67%	0	0	0%	₹101	100%	0	43	28%	0%	32%	0%						376	4,800					WB	
AndN Islands	0		3	10.5	0%	0%	0%	∞		100.00	100%	100		3.1		15%		0	0%	₹5		0	3		0%	8%	0%						0	0					AN	
Chandigarh	0	0	0		0%	0%	0%	0%	0			100	0		-40%				0%	₹2			1		50%	0%	0%						40	0					CH	
D&N Haveli / D&D	0	0	3	1.5	0%	0%	0%	0%	100.00	100.00	0%	100	0	0	100%	0%			0%	₹4			2		0%	0%	0%						14	0					DD	
Delhi	136	4.8	5		∞	0%	∞	0%	93.46	75.00	38%	100	0.9	0	92%	70%	0		0%	₹48	0%	0	18		0%	0%	0%						90	0					DL	
Jammu & Kashmir	13	1.4	1	0.1	0%	0%	0%	0%	50.00		54%		0		200%				0%	0			0		0%	0%	0%						27	63					JK	
Ladakh	0	0	0	0	0%	0%	0%	0%											0%	0			0		0%	0%	0%						0	0					LA	
Lakshadweep	0		0	0	0%	0%	0%	0%											0%	0			0		0%	0%	0%						0	0					LD	
Puducherry	7	3.6	0		0%	0%	0%	0%	100.00		17%		0		31%				0%	18	0%		2		0%	0%	0%						0	0						PY
India	50,900	25.3	8,802	8.4	95%	74%	2.58%	1.89%	79.79	81.39	61%	61%	3.9	4.6	66%	77%	36.0	28.1	3%	₹73,441	11%	62	27,724	8%	50%	50%	5%						92,220	215,876						



FULL downloadable report:

[https://www.cvmc.in/india/#dearflip-df\\_19292/1/](https://www.cvmc.in/india/#dearflip-df_19292/1/)

